



Existing KYC practices in Indonesia and opportunities for implementing e-KYC to accelerate financial inclusion

December, 2020

Disclaimer: This report is based on interviews with a selected number of service providers. Efforts have been made to present the most representative KYC process for different categories of service providers in the market. However, there may be slight variations in actual processes adopted by an individual service provider. The processes mentioned in this report should therefore not be taken to be accurate for every individual service provider.

SNKI SECRETARIAT
OF THE NATIONAL COUNCIL FOR FINANCIAL INCLUSION

MSC
MicroSave Consulting

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Abbreviations

Sl. no	Abbreviations	Full form
1	AML	Anti-money laundering
2	API	Application programming interface
3	BSA	Basic savings account
4	CDD	Customer due diligence
5	CFT	Combating the financing of terrorism
6	DNKI	Secretariat of the National Council for Inclusive Finance
7	Dukcapil	Directorate of Population and Civil Registration (Dukcapil) of the Ministry of Home Affairs
8	EDC	Electronic data capture
9	EDD	Enhanced due diligence
10	FSP	Financial service provider
11	G2P	Government to person
12	IDR	Indonesian Rupiah
13	IDR	Indonesian rupiah
14	KKS	Kartu Keluarga Sejahtera, Family welfare card
15	MoHA	Ministry of Home Affairs
16	NIK	Nomor Induk Kependudukan (personal identity number)
17	OTP	One time password
18	P2P	Person to person
19	PTEN	Penyelesaian Transaksi Elektronik Nasional (The National Electronic Transaction Settlement)
20	QRIS	Quick Response Indonesia Standard
21	SNKI	National Financial Inclusion Strategy

Executive Summary



Executive summary (1/2)

Study rationale

- International experience has shown that a public infrastructure for enabling electronic KYC (e-KYC) is critical in accelerating financial inclusion. E-KYC provides multiple benefits over traditional paper-based KYC. It enables efficiency gains in terms of time, cost and resource requirements involved in verifying the identity of an individual/entity and thereby ensuring a near real-time on boarding of customers.
- Government of Indonesia (GoI) has set itself a vision of providing bank account access to 90% of the adult population by 2024.
- In the last few years, Dewan Nasional Keuangan Inklusif (DNKI), in collaboration with relevant partners, has been championing the efforts around informing policies for implementation of a robust digital identity infrastructure in Indonesia for inclusive delivery of financial services.
- This study provides insights into the existing KYC practices of financial service providers (banks, e-money players and P2P lenders) including challenges and costs involved in KYC process. The study also provides policy recommendation to accelerate e-KYC implementation in Indonesia.

Findings from the study

E-money players

Customers onboard themselves by self registering themselves on the provider application. Small merchants onboarding is outsourced to third party vendors who are responsible for conducting KYC

The cost for the customer onboarding process can be up to **IDR 16,000-115,000 (USD 1.1-7.8)** for customers and merchants. The process can take up to **one to two days** to complete for a customer on the platform and between **three to ten days** for merchants

P2P lenders

Customers initiate onboarding themselves by self registering on provider applications and the verification process is outsourced to third party vendors

The cost for the onboarding lenders and borrowers can be up to **IDR 26,000-76,000 (USD 1.8-5.2)**. The process can take **just a day for lenders but up to three days** to complete for borrowers on the platform.

Banks

BSA customers are on boarded through either a centralized account opening process (G2P) or through agents/branches. Many banks have web access to Dukcapil database for identity verification

The cost for onboarding a G2P beneficiary ranges between **IDR 24,000-64,000 (USD 1.6- 4.4)** and may take **up to two months**. The cost involved in opening BSA through an agent ranges between **IDR 13,800-35,000 (USD 0.94-2.4)** and may take **up to two weeks**.

5 *The onboarding process and costs calculated in this report include acquisition, verification, activation, storage, and socialization.
Exchange rate: USD 1 = IDR 14,707

Executive summary (2/2)

Challenges observed in the current customer onboarding processes followed by service providers

E-money players



- The major challenge for FinTechs is their dependence on direct data input by customers and the lack of a single source of truth to instantly verify the identity of an applicant or prospective customer.
- This leaves room for manipulation, duplication, and poor quality of data/images.
- To address these issues, FinTechs had to adopt additional processes and exception handling techniques that increase operational costs.

P2P platforms



- Banks mandated for G2P disbursements incur significant costs in printing and distributing KKS cards.
- In the absence of real-time verification of customer identity, BSA account opening through banking agents is a largely manual and time consuming.

Banks



Key policy recommendations

In order to accelerate financial inclusion and support requirements of a booming digital economy, a low-cost digital infrastructure to verify identity of an individual is a necessity. An ideal process for KYC verification should be real time, offer multi modal authentication options and should adhere to all compliances and data protection laws and practices. In order to accelerate digital financial inclusion, Gol should:

- 1 Invest resources to augment infrastructure of its national ID database in order to facilitate digital identity and e-KYC transactions at scale
- 2 Define rules of engagement for private sector players to create a more robust rule based ecosystem for digital identity
- 3 Provide affordable pricing for digital identity services that encourages adoption and usage of such services by a wide range of digital financial service providers
- 4 Speed up the establishment of the personal data protection law to ensure that proposed verification services strictly adhere to the mandated data protection protocols of the country

Background and scope of the study



International experience has shown that a public infrastructure for enabling electronic KYC (e-KYC) is critical in accelerating financial inclusion

- Indonesia has good progress on financial inclusion over the last few years. SNKI-FII data found that account ownership stood at 55.7% in 2018.
- Government of Indonesia (GoI) has set itself a vision of providing bank account access to 90% of the adult population by 2024.
- Given a difficult geographical landscape, implementation of e-KYC would be critical for Indonesia to achieve its financial inclusion goals

e-KYC provides multiple benefits over traditional paper-based KYC

- Offers efficiency gains in terms of the time and cost
- Ensures negligible human interference
- Mitigates the risk of document forgery
- Eliminates paper-based documentation
- Allows consent-based service

Enabling factors for electronic KYC and digital identity services

>95% of the eligible population has e-KTP cards

Initial pilots highlight feasibility of digital identity and e-KYC solution for financial inclusion

A booming digital economy and fintech sector

This study examines the existing practices of KYC in Indonesia including challenges in identification and verification of customers. The study also scopes opportunities for leveraging the national ID database for implementation of e-KYC in Indonesia

Study focus



Current practice of KYC for various service providers

Current cost of KYC processes for the service providers

Through this detailed analysis, the study provides actionable insights to both policymakers as well as service providers to promote the adoption of e-KYC in Indonesia. Specifically, the objective of the study is to provide the following insights:

For policymakers







- Comprehensive understanding (challenges, cost and time) of the existing KYC and customer onboarding practices adopted by banks and FinTechs
- Insights for benchmarking the pricing of authentication and e-KYC solutions in Indonesia
- Analysis of potential economic savings for the government on implementing digital identity and e-KYC services

For service providers

- Insights on inherent risks and inefficiencies in the existing KYC and customer onboarding processes
- Insights on existing industry practices on KYC including innovations and exception handling
- Insights on the feasibility of implementing an e-KYC solution at an institutional level

The scope of this study extends to the KYC processes followed for a range of financial service products offered by banks, e-money providers, and P2P players

However, given the fact that the study pivots around digital financial inclusion opportunities, the scope is limited to mass market product offerings of financial service providers

E-money players	P2P lending platform	Banks
 Customers Process and cost for signing up customers for a registered e-money account	 Borrowers Process and cost for onboarding individual borrowers on the platform	 Customers Process and cost for opening a basic savings account, including under G2P programs, such as PKH
 Small merchants Process and cost for onboarding a QRIS merchant	 Lenders Process and cost for onboarding individual retail lenders on the platform	 Agents Process and cost for onboarding BSA customers through Laku Pandai agents and bank branches

The main aspects captured were the activities, costs, and time taken to complete each of the key stages of customer onboarding process by financial service providers

Customer onboarding process stages



Acquisition

Finding potential customers, handling of customer queries, filling of the form, and the collection or uploading of KYC documents



Verification

Digitization of data or the registration form, verification of KYC data and documents, checking of the customer's background, and business verifications



Activation

Activation of account as well as the verification and linking of bank accounts



Storage

Storage of customer data

Details captured

Direct cost (IDR)

- Staff cost
- Administrative cost
- Third-party cost

Time taken

- To complete the process
- Lag between each activity

Staff and teams involved

- Productivity in terms of the applications processed in a day
- Internal teams involved

Challenges

- Issues in verification and identification of new customers

After completion of a thorough assessment of the existing practices, we arrived at policy recommendations for implementing e-KYC and digital identity services in Indonesia



Recommendations for
implementing digital identity
and e-KYC services in Indonesia

A robust technical architecture that provides digital identity and e-KYC services at scale is critical for supporting the needs of a booming digital economy

For the efficient adoption of e-KYC in Indonesia, all identity verification requests should be routed through the NIK database. The system should provide access to multiple biometric authentication methods to support the different needs of the stakeholders.



Invest resources to develop a robust public infrastructure for e-KYC and digital identity

- Invest resources in order to augment the infrastructure of its national ID database in order to facilitate digital identity and e-KYC transactions at scale
- This would require investment in cost-effective, device agnostic authentication infrastructure to enable biometric matching, enhanced network and cybersecurity systems and reliable application programming interfaces (APIs)



Define rules of engagement for the private sector

- In order to meet the requirements of a wide range of actors in the Indonesian digital economic landscape, it would be critical that digital identity and e-KYC services are not subject to discretionary powers of one or two government agencies but instead made available to a wide range of players by defining a standardized set of rules for engagement that fosters a robust rules based ecosystem



Affordable pricing of solutions to encourage adoption

- The results from the report can act as a reference for the willingness to pay of the stakeholders for digital identity and e-KYC services.
- A tiered cost structure can be developed to enable different levels of access
- Countries around the world have [adopted different strategies](#) to price digital identity services

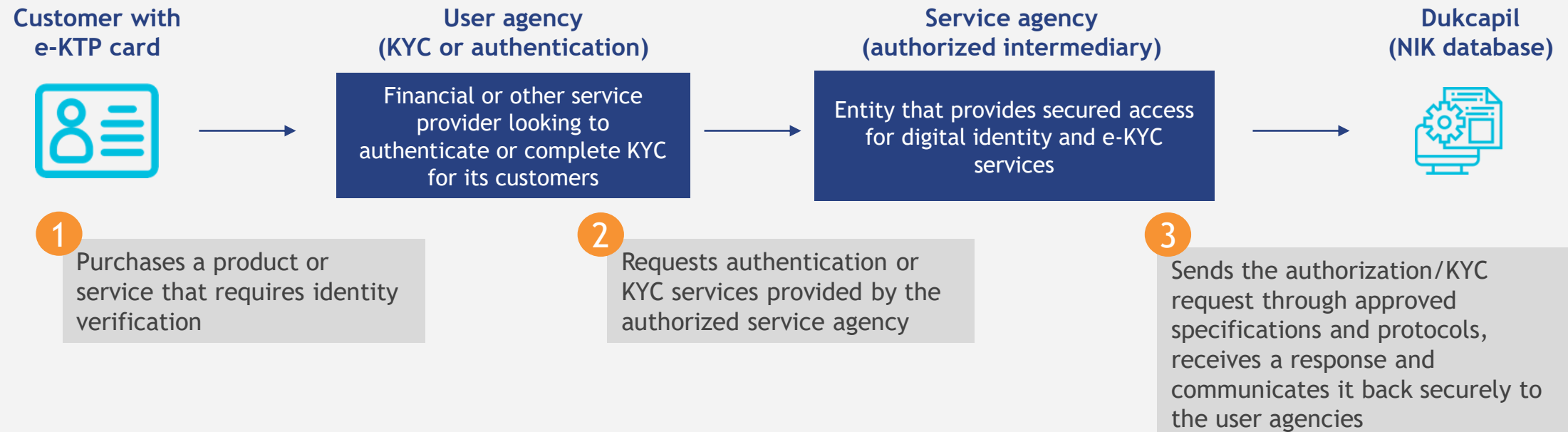


Encourage ecosystem partners and data protection

- Build and encourage an ecosystem of institutions for enrollment and authentication, among others, to ensure usage of services
- Speed up the establishment of the personal data protection law to ensure that proposed verification services strictly adhere to the mandated data protection protocols of the country

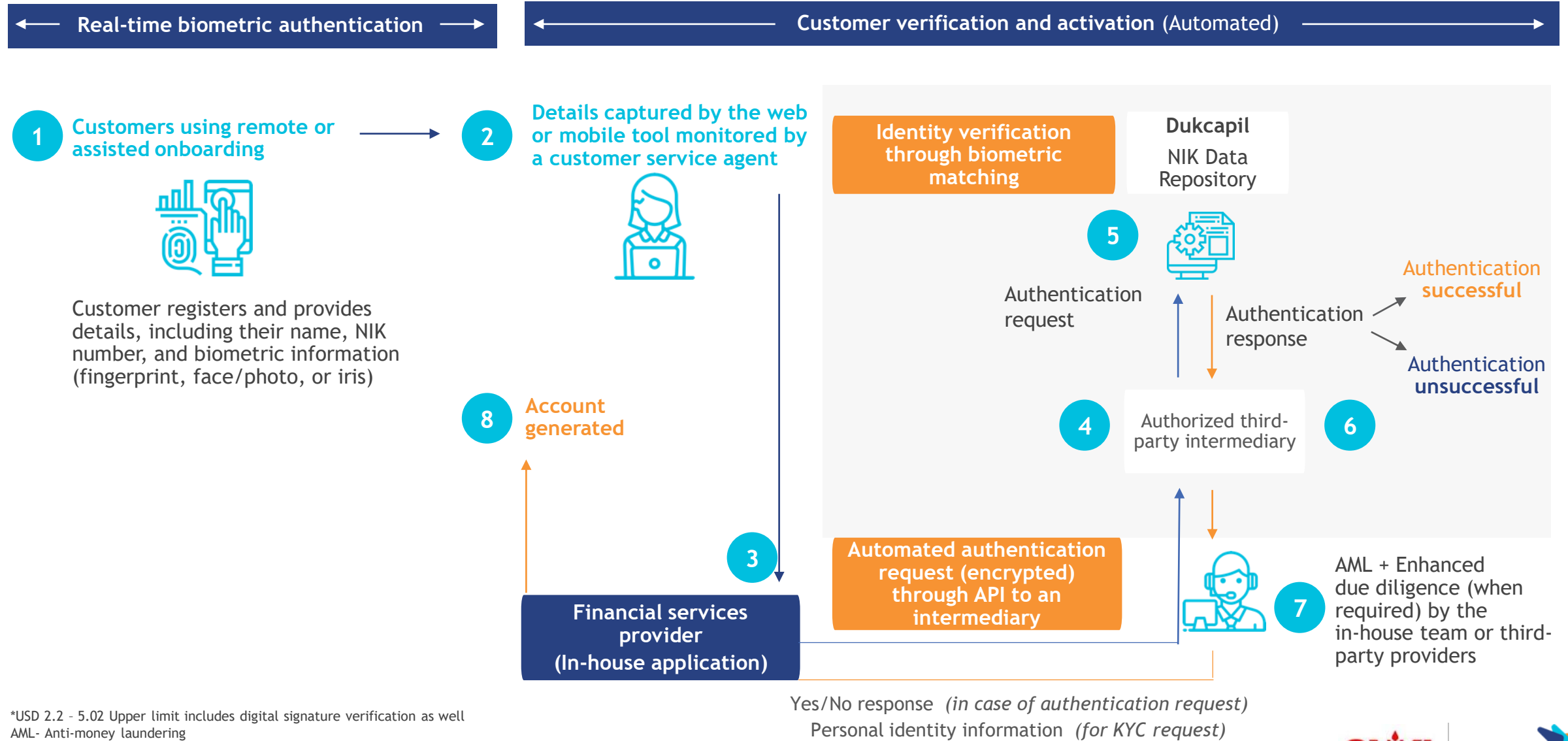
The supporting architecture should allow easy access and affordable verification services to a variety of stakeholders

The proposed architecture should encourage development of a rule based ecosystem which allows both service as well user agencies to build innovative digital identity solutions that meet the requirements of a dynamic digital economy



- A technology-agnostic design will allow players to adopt a process best suited to their requirements. Service agencies can further develop their business/operating models based on business requirements of user agencies.
- Not all biometric technologies fit every use-case, which makes it important to recognize the right biometrics for the right scenario based on different performance and suitability parameters.

Proposed process flow of an ideal KYC verification process



*USD 2.2 - 5.02 Upper limit includes digital signature verification as well
 AML- Anti-money laundering

An affordable and tiered costing structure could be considered to encourage adoption and uptake of digital identity services

The costing structure can consider the type of authentication and any data exchange to offer economical options to all stakeholders according to their needs.

1 Simple Yes/No reply whether a match is found in the NIK database

2 Confirmation of a match as well as viewing of demographic data and credentials for verification

Tentative cost (per request) for service providers (user agencies)



IDR 400-800
(USD 0.03-0.05)



IDR 4,000-7,000
(USD 0.28-0.47)

This is an estimation of the cost based on the willingness to pay of stakeholders, actual charges and real cost will differ based on government decisions during roll out.

The service agency can further build its business model to offer services like digital signature, digital lockers, among others.

Based on above estimates, if e-KYC were to be implemented in Indonesia, the financial sector could see huge economic savings due to efficiency gains and cost effective verification of customer identity.



The implementation of e-KYC could save the FinTech sector **USD 3.9-4.4 billion (IDR 57 - 63 trillion)** and the banking sector close to **USD 160-237 million (IDR 2,357-3,436 billion)** in the next 10 years.

This is calculated based on the savings from the verification process as well as the savings from reduced administrative processes during onboarding. Additional savings in e-authentication processes can also be realized.

USD/IRD exchange rate: 14,500 (Avg over the period June-Nov'20)

Countries have adopted different strategies to price digital identity and e-KYC services

Although the investments in building a digital identity architecture is significant, countries around the world have adopted different strategies to sustain the maintenance of the digital identity infrastructure.

Country	Population (in million)	Model of pricing	Pricing of verification and identity services
India	1339	Free for public sector and nominal charges for private sector	<ul style="list-style-type: none"> Public sector: Free Private sector: USD 0.007 for Aadhaar authentication with a yes/no response - USD 0.3 for e-KYC transactions
Malaysia	31	Nominal charges for both public and private sector	<ul style="list-style-type: none"> USD 0.13 to verify a demographic record USD 0.25 to verify a demographic and biometric record
Pakistan	193	Nominal charges for both public and private sector	<ul style="list-style-type: none"> Public sector: USD 0.09 per query Private sector: USD 0.29 per query
Thailand	69	Free for both public and private sector	<ul style="list-style-type: none"> Free verification of a demographic record and the national ID card (it is considered as a citizen service)

Regulatory landscape for KYC in Indonesia



Several laws and governing bodies directly or indirectly regulate the KYC process for financial services industry in Indonesia



Regulators



Regulations on AML-CTF in the financial sector



Laws on citizenship database and access



Draft Law on Personal Data Protection



Areas of authorization

- **Banks:** [POJK No. 23 /POJK.01/2019](#) defines the regulations on AML and CFT in the financial service sector. It outlines procedures for:
 - Tiered customer due diligence (simplified CDD, basic CDD and enhanced DD),
 - Face-to-face and non-face-to-face verification. The later requires at least 2 factor authentications (art.17)
- POJK 23/2019 relaxes the identification and verification requirement for low risk customer profiles such as BSA customers. BSA can be opened by adopting a simplified CDD process ([explanation of POJK No. 12 /POJK.01/2017, page 3](#))
- **E-money players:** [PBI No.19/10/PBI/2017](#) outlines the regulations on AML and CFT for the non-bank payment service providers. It allows for: both face-to-face and non-face-to-face verification. It provides detail on the procedure of non-bank payment providers doing a simplified CDD (art 29). Service providers may utilize biometric or electronic data only if they can ensure the validity and reliability of the data (art.20)
- P2P players [POJK 77/POJK.01/2016](#) defines regulations for P2P players to implement AML-CFT policy as mandated in POJK No. 23 /POJK.01/2019 (art.42)

[The Population Administration Law No. 24 Year 2013](#) states that the biometric data held in the NIK (SIK) database needs to be protected. However, it does not provide details on the treatment of “protected data.” (art.54)

[Permendagri No.102 year 2019](#) states that:

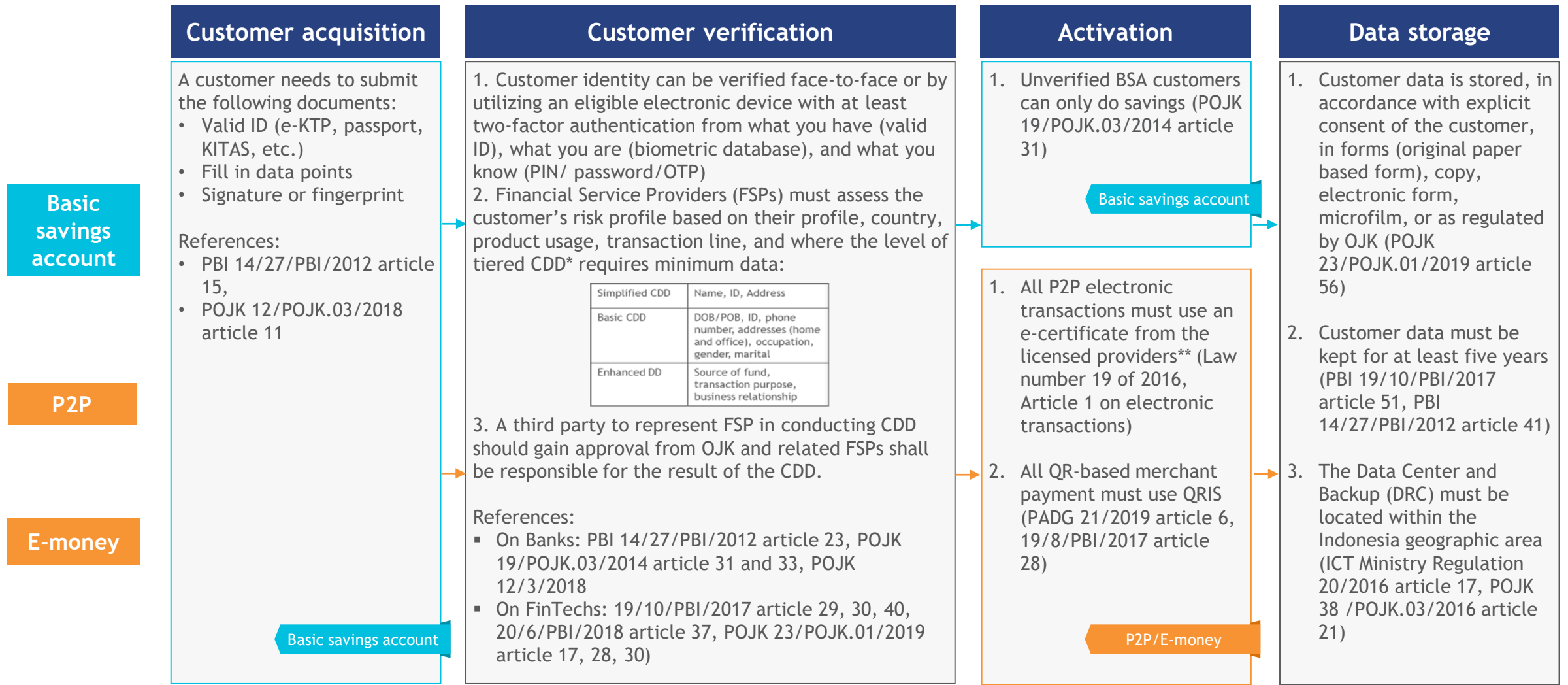
1. Legal entities can only access Dukcapil database by using a Yes/No verification matching.
2. MoHA provides 3 alternative methods for data access: using card reader, through a web service, and a web portal access (art.21)
3. Access to the Dukcapil database is limited to MoHA staff and users (including business entities). The user agencies are required to enter into an MoU with Dukcapil.
4. Violation of the access right may result in: web user access or card reader deactivation, network disconnection, and termination of MoU (art.45)

[The Draft law](#) bestows several rights to financial service users for their personal data with some exceptions.

The users have right:

1. to delete, destroy, withdraw consent to process,
2. to choose or not to choose processing personal data through a pseudonymous mechanism for specific purposes,
3. to delay or limit processing of Data
4. to use and transmit data

Regulations for customer due diligence processes for BSA, P2P lending, and e-money accounts are regularly updated



* Tiered CDD includes: Simplified CDD (i.e. for G2P Basic Saving Account), basic DD, and Enhanced DD

** BSSN, BPPT, PrivyID, Perum Peruri, VIDA, Digisign

Details of existing KYC processes followed by financial service providers in Indonesia



Snapshot of different models for KYC in Indonesia. Business requirements, level of access to citizenship data and internal capacities have implications on KYC process chosen by a particular service provider

S. No.	KYC operational model	Service providers	Summary
1	Conventional branch-based model	Commercial banks	Customer walks into the service provider outlet, face-to-face interaction with service provider staff, physical checking of documentation
2	Agent-assisted model	Commercial banks with Laku Pandai agent networks	Customer walk into the service provider agent, documentation at agent point (including copy of e-KTP), documents transported to the service provider branch, document check by the service provider staff and KTP details verified from web access to Dukcapil database
3	G2P model	Himbara banks	Relevant government ministry shares the beneficiaries data with the banks for account opening. The banks connect to Dukcapil database (web service) to verify identity of the beneficiaries. The accounts are opened in a centralized manner while passbook/PIN/card is distributed in the field through by bank staff and
4	Mobile service provider staff using e-KTP readers	Commercial banks	Account opened by the service provider staff or contracted third parties who deploy mobile agents to acquire customers. The mobile agents carry a biometric card reader device attached to a smart device. The device captures customers biometrics and matches it with the data stored on e-KTP chip. If the match is successful, relevant demographic details are retrieved digitally from the e-KTP chip
5	Remote KYC using the service provider mobile app	FinTechs (e-money, P2P players)	Account opened remotely by self registration on service provider mobile application. Customer are asked to enter their personal identity data along with a selfie with a photo of the their e-KTP card. Few service providers have web access to Dukcapil and can match the data

Many institutions and private players have signed MoU agreements with Dukcapil for access to the NIK database, however, such access is currently restricted to demographic data only

Most recently, 13 financial institutions, including e-wallet and P2P players, were granted access to citizenship data through an MoU signed with Dukcapil on 11th June, 2020. Thousands of other institutions also have an MoU with Dukcapil . These include 1,177 banks, 462 higher education institutions, 124 capital market players, and 45 hospitals. Government ministries such as MoSA also have access to Dukcapil database and use it extensively for delivery of G2P programs.







Apart from individual institutions, intermediaries that provide verification services have the following different levels of access:

	PrivyID	Verijelas	ASLI RI	Nodeflux
MoU signed with Dukcapil	29 th March, 2019	13 th December, 2019	1 st January, 2020	1 st January, 2020
Types of access granted	NIK database	NIK database, e-KTP photo data	NIK database (some news also mentioning about biometric access as well)	NIK database and e-KTP photo to support police' face search system

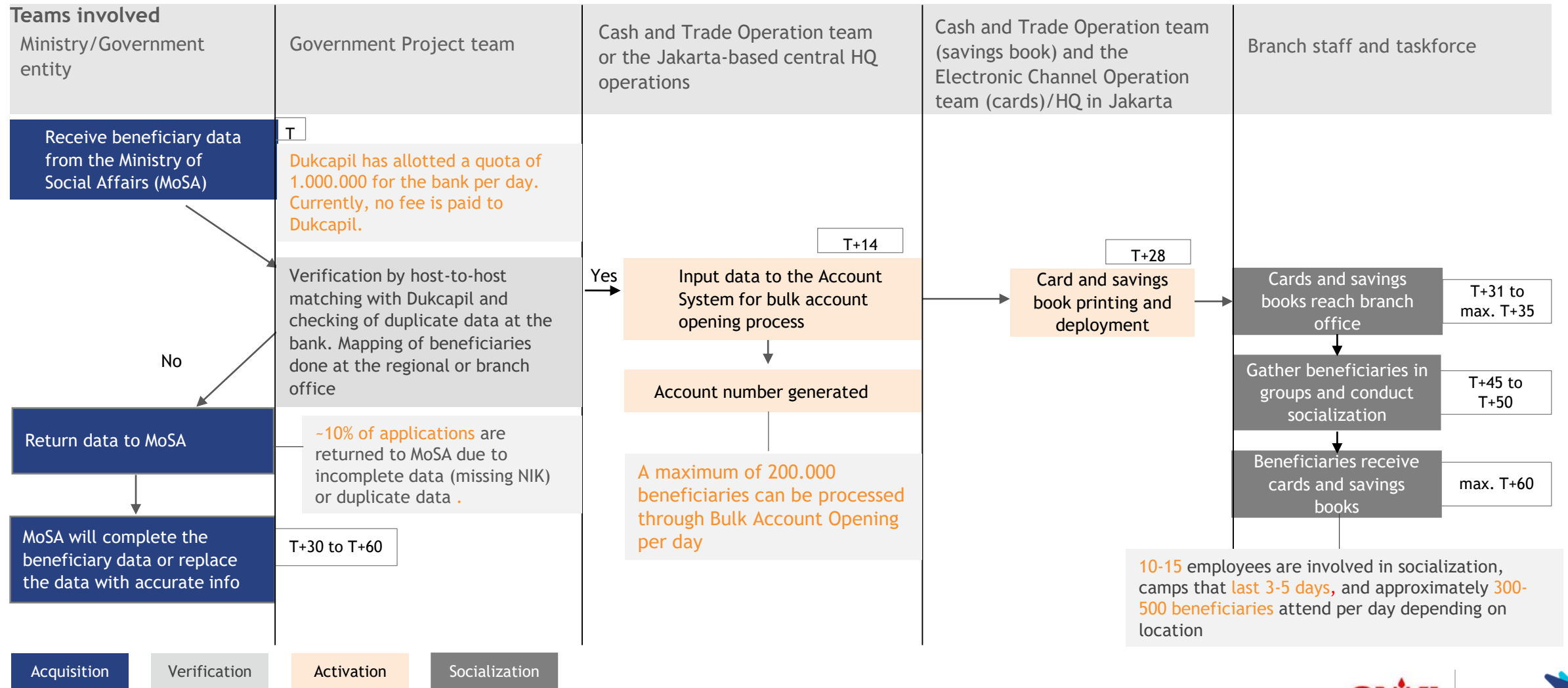
To gain the "right to access," industry players must pass all terms and procedures set by MoHA. They must also fulfill some legal requirements* and obtain recommendation from an authority, such as OJK.

*Legal requirements, such as submitting a formal request to Dukcapil, attaching business documents, and obtaining a recommendation from the authority.

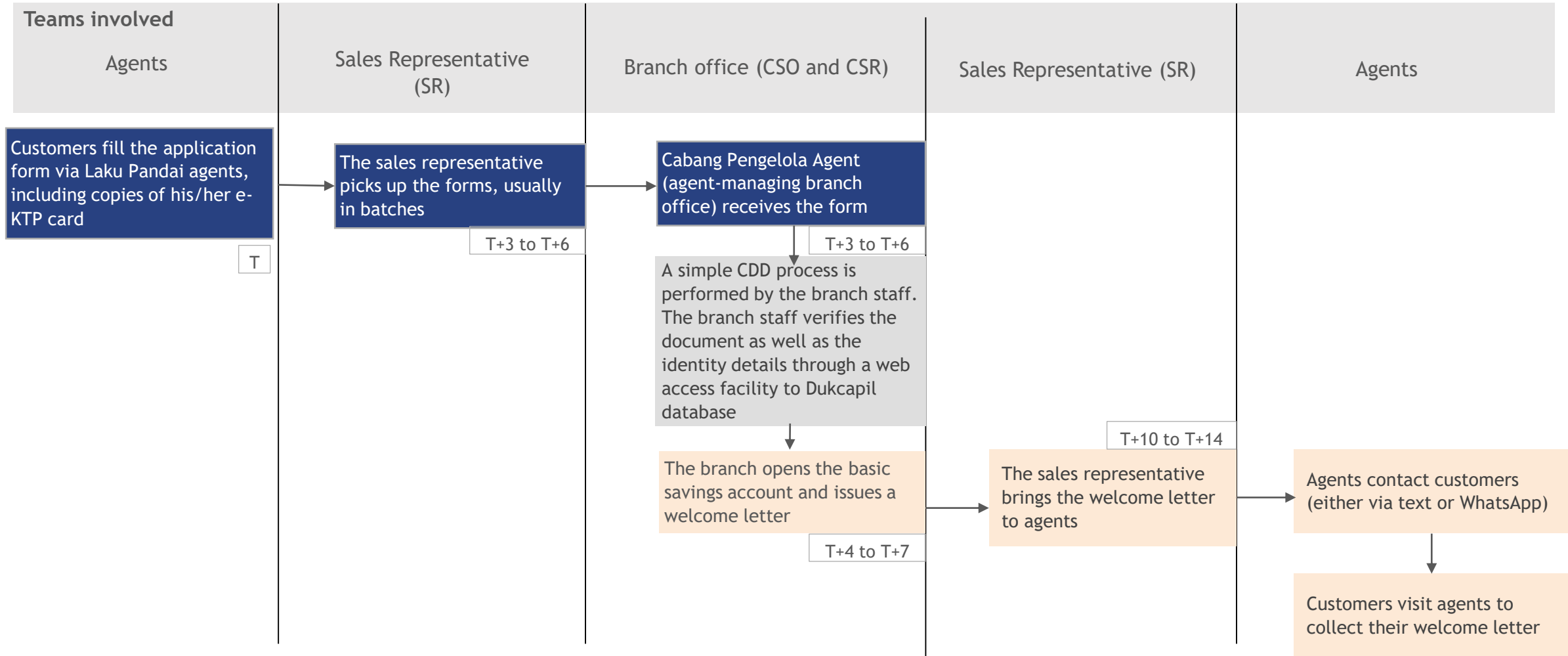
Details of existing onboarding processes for customers and agents

Banks	E-money players	P2P lenders
 <p>Customers</p> <p>Process and cost for opening a basic savings account, including under G2P programs, such as PKH</p>	 <p>Customer</p> <p>Process and cost for signing up customers for a registered e-money account</p>	 <p>Borrower</p> <p>Process and cost for onboarding individual borrowers on the platform</p>
 <p>Agents</p> <p>Process and cost for onboarding BSA customers through Laku Pandai agents and bank branches</p>	 <p>Small merchants</p> <p>Process and cost for onboarding QRIS merchants</p>	 <p>Lenders</p> <p>Process and cost for onboarding individual retail lenders on the platform</p>

For Himbara banks that implement the G2P mandate, the beneficiary onboarding process is centralized and resource-heavy. As per their Service Level Agreement (SLA), the banks are required to complete the process within 60 days



The onboarding process of BSA customers through Laku Pandai agents can take up to two weeks. Given the inefficiencies in the process, majority of agents in Indonesia do not offer account opening services



Acquisition

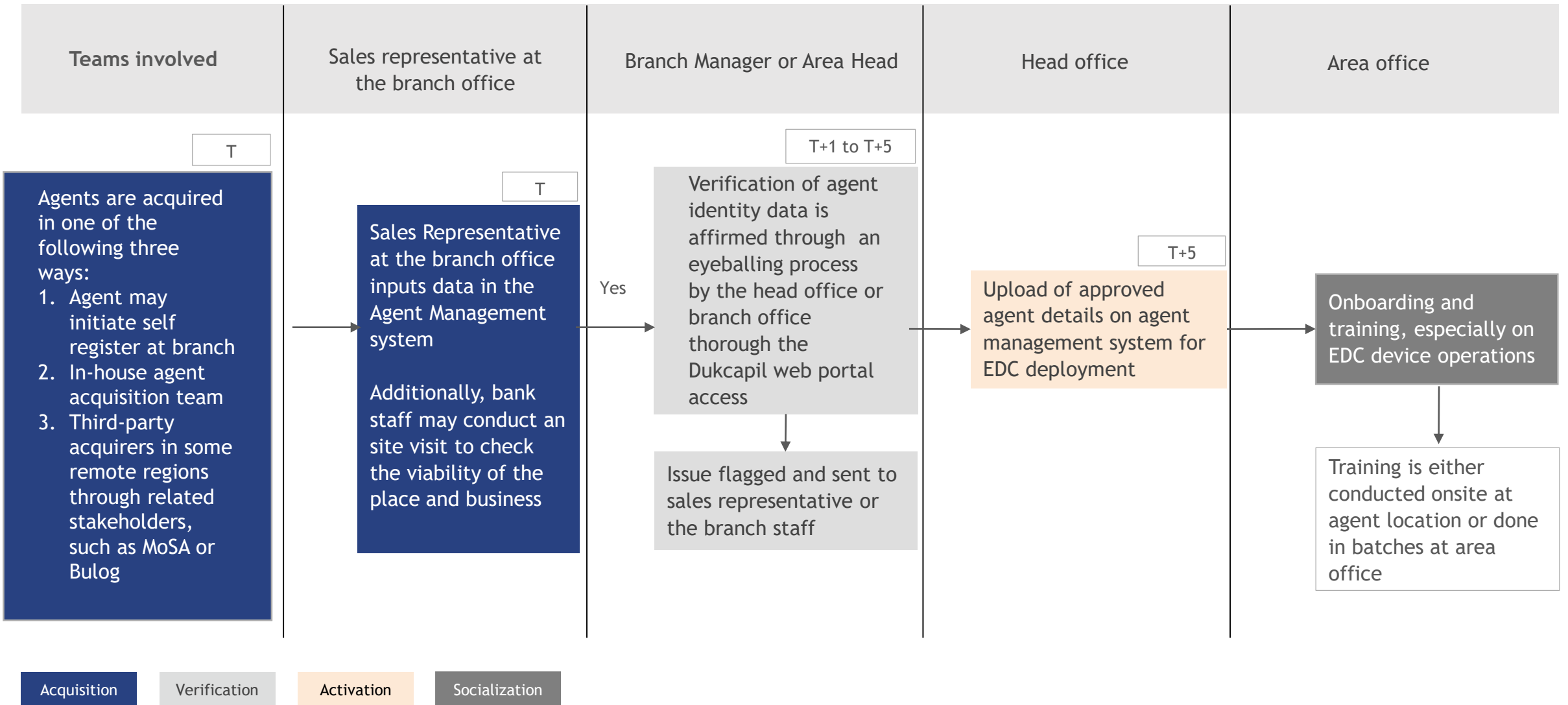
Verification

Activation







This is the process followed by mobile-based BSA accounts, for some banks who have conventional BSA accounts, the customer is required to collect the passbook and/ the ATM card from the branch.



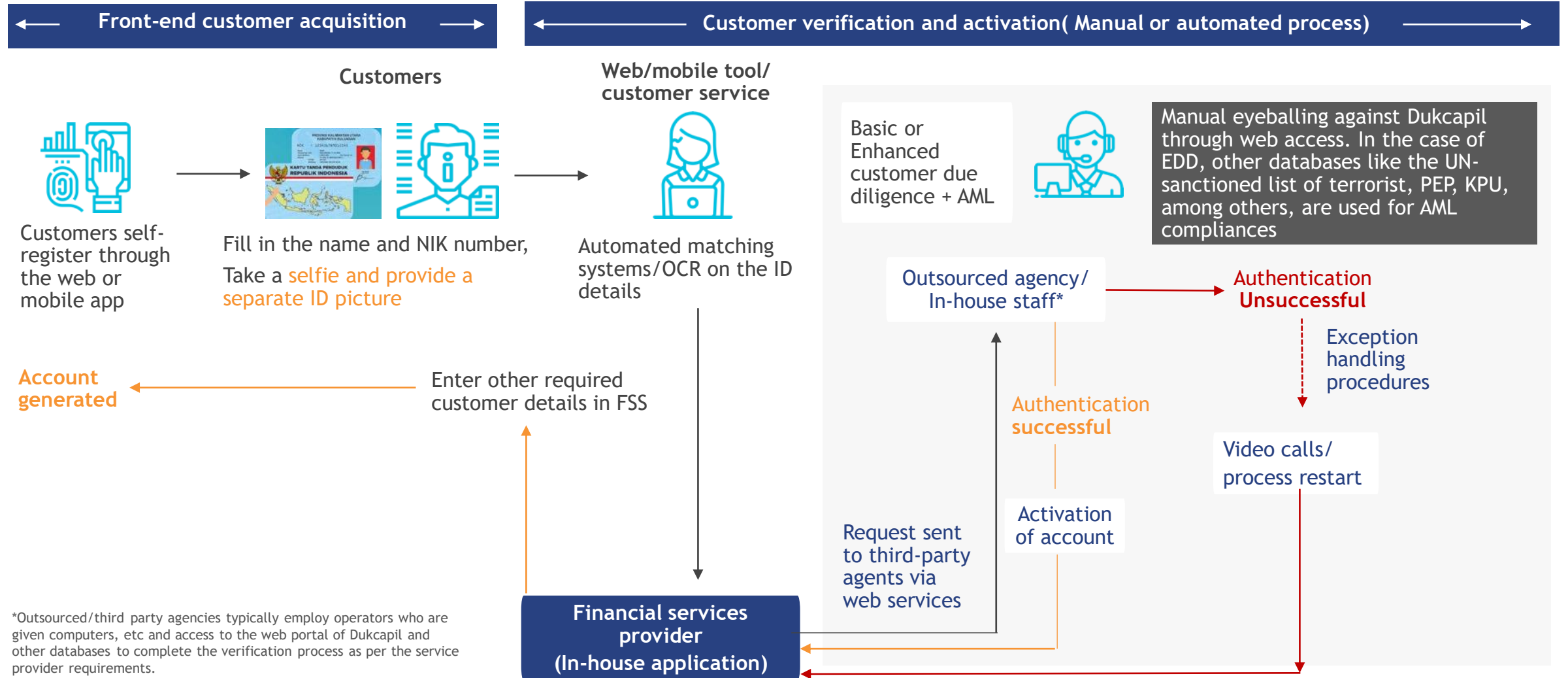
Acquisition of Laku Pandai agents is done through multiple channels. Verification of agent identity is done by checking agent identity data through web access to Dukcapil database



Details of existing onboarding processes for customers and merchants

Banks	E-money players	P2P lenders
 <p>Customers</p> <p>Process and cost for opening a basic savings account, including under G2P programs, such as PKH and BPNT</p>	 <p>Customer</p> <p>Process and cost for signing up customers for a registered e-money account</p>	 <p>Borrower</p> <p>Process and cost for onboarding individual borrowers on the platform</p>
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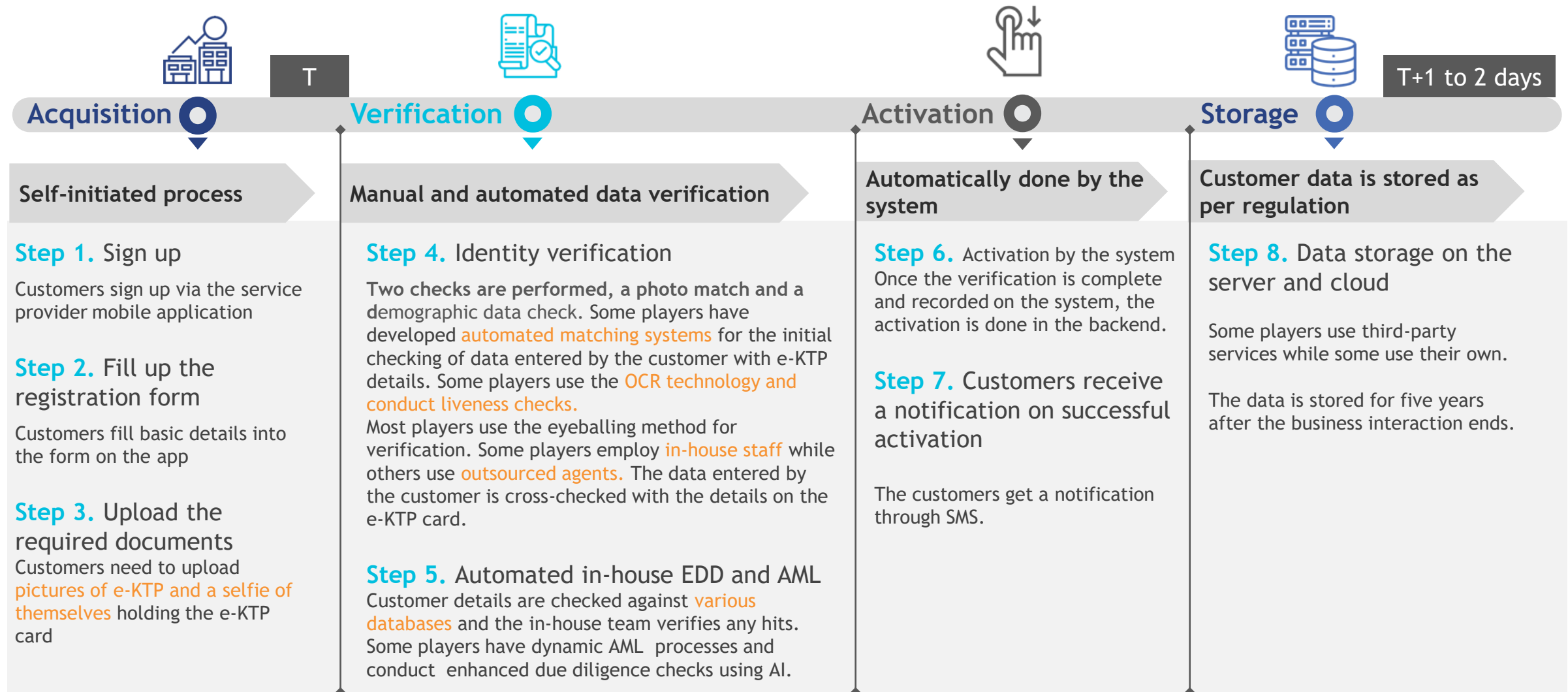
The existing customer onboarding process for FinTechs involves a considerable amount of manual intervention, which results in errors and increased costs as well as the need for exception handling



*Outsourced/third party agencies typically employ operators who are given computers, etc and access to the web portal of Dukcapil and other databases to complete the verification process as per the service provider requirements.

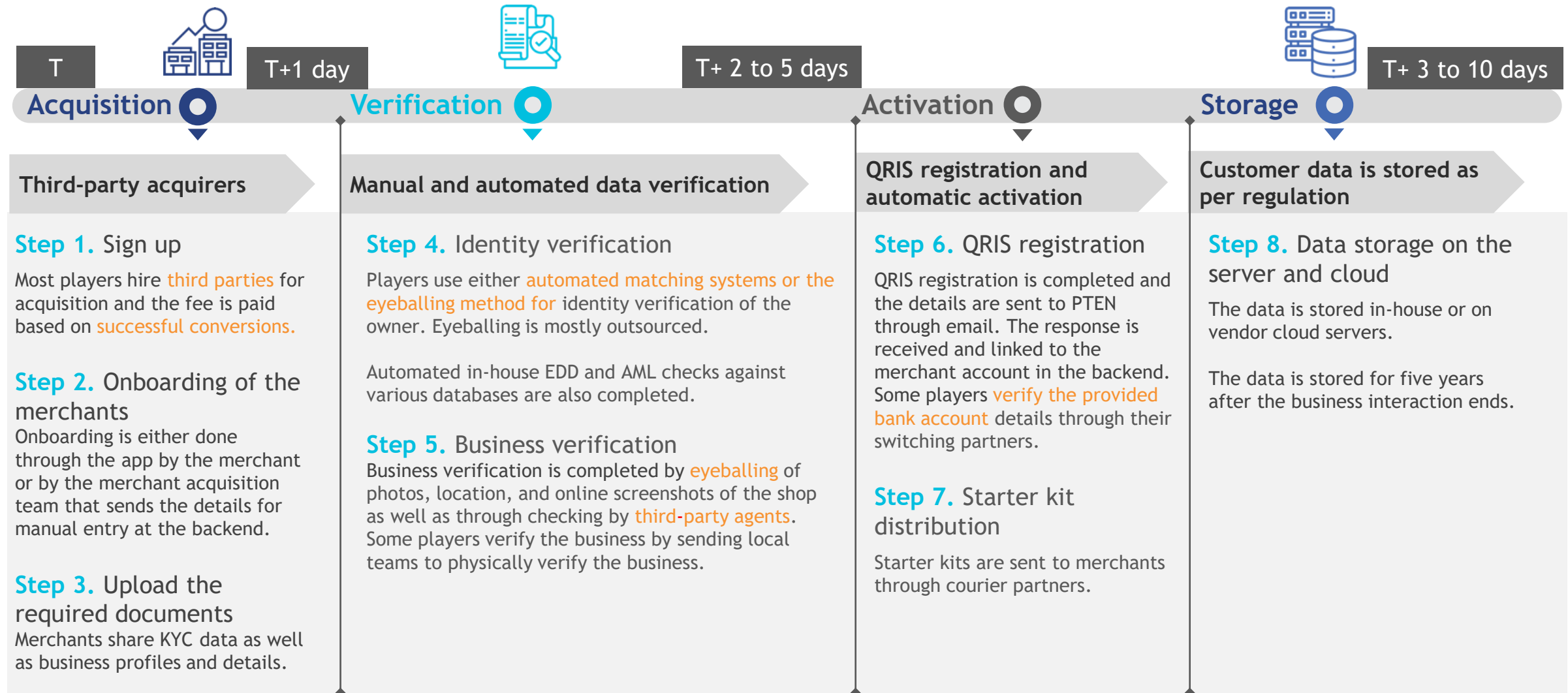
FSS- Financial software and systems

The existing processes of e-money players are semi-digital, with manual processes for verification



OCR: Optical character recognition

To open a merchant account, the business owner first needs to complete their KYC followed by the business verification process









The KYC process can be broadly divided into stages handled by different teams, e-money players use different options but verification it is largely outsourced



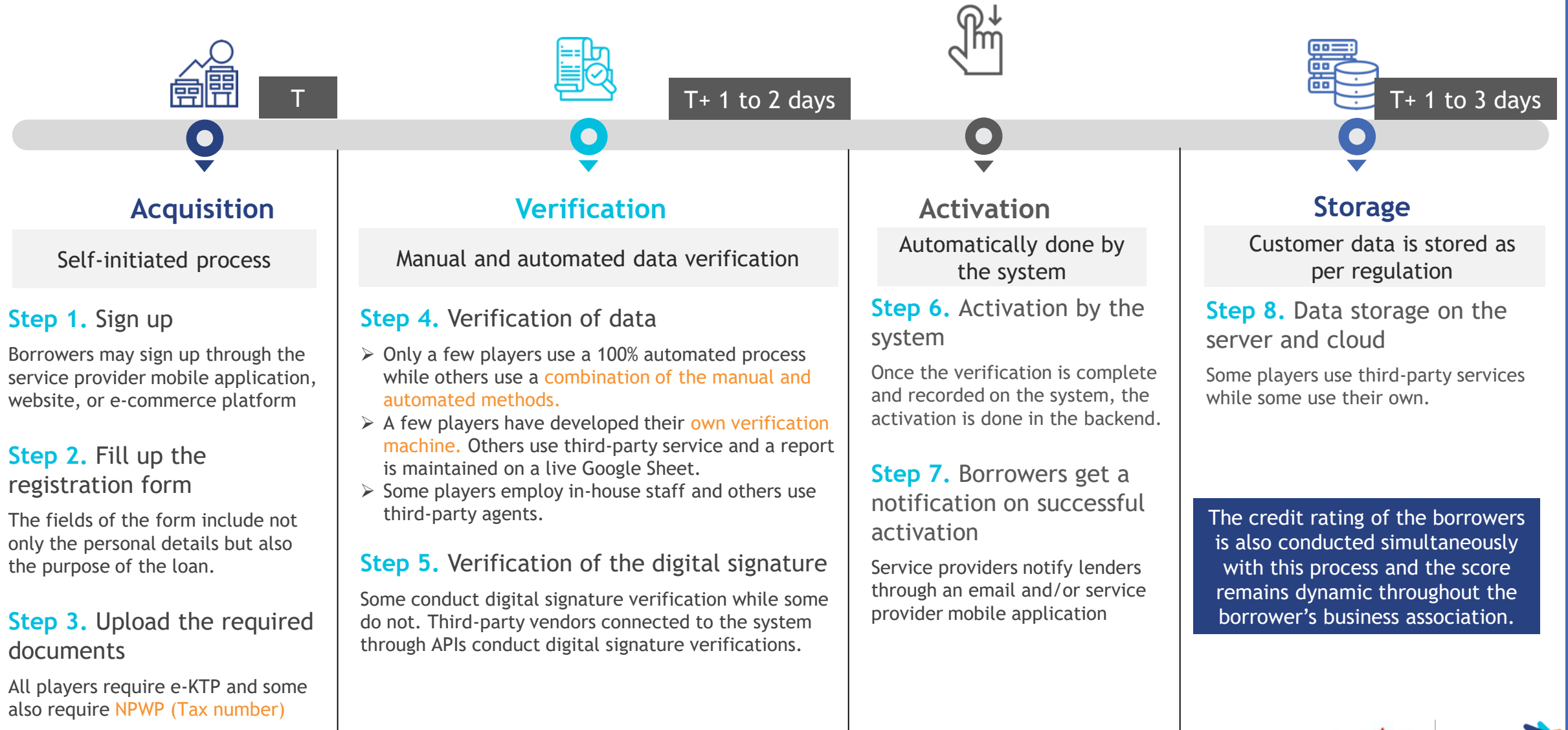
Customers		Merchants	
Teams involved (Team size)	Avg. applications per day	Teams involved (Team size)	Avg. applications per day
Self-initiated process	5,000-25,000	Option 1: In-house customer service (100) and outsourced	1,000-10,000
Option 1: Outsourced service provider	4,000-5,000	Option 2: Outsourced to vendor	500 - 1,000
Option 2: In-house automated system for Dukcapil matching	30% rejected due to blurry or mismatched pictures	Option 1: In-house teams: Business user (5), Commerce (5), Operations (10)	300
Option 3: In-house AML analysts (5) and outsourced KYC agents (100)	60% rejected due to blurry pictures or mismatched names	Option 2: Outsourced field team	2.5% rejected due to e-KTP issue or duplicate merchant name
Reasons for rejections are mainly blurry pictures, wet KTP, and suspected fraud*			30% rejected** due to blurry pictures
Automated		In-house Operations team, service provider (Switcher and PTEN)	

*Fraud: Abusing cashback offers
 **Rejections do not include merchants rejected due to discrepancies found during onsite visits

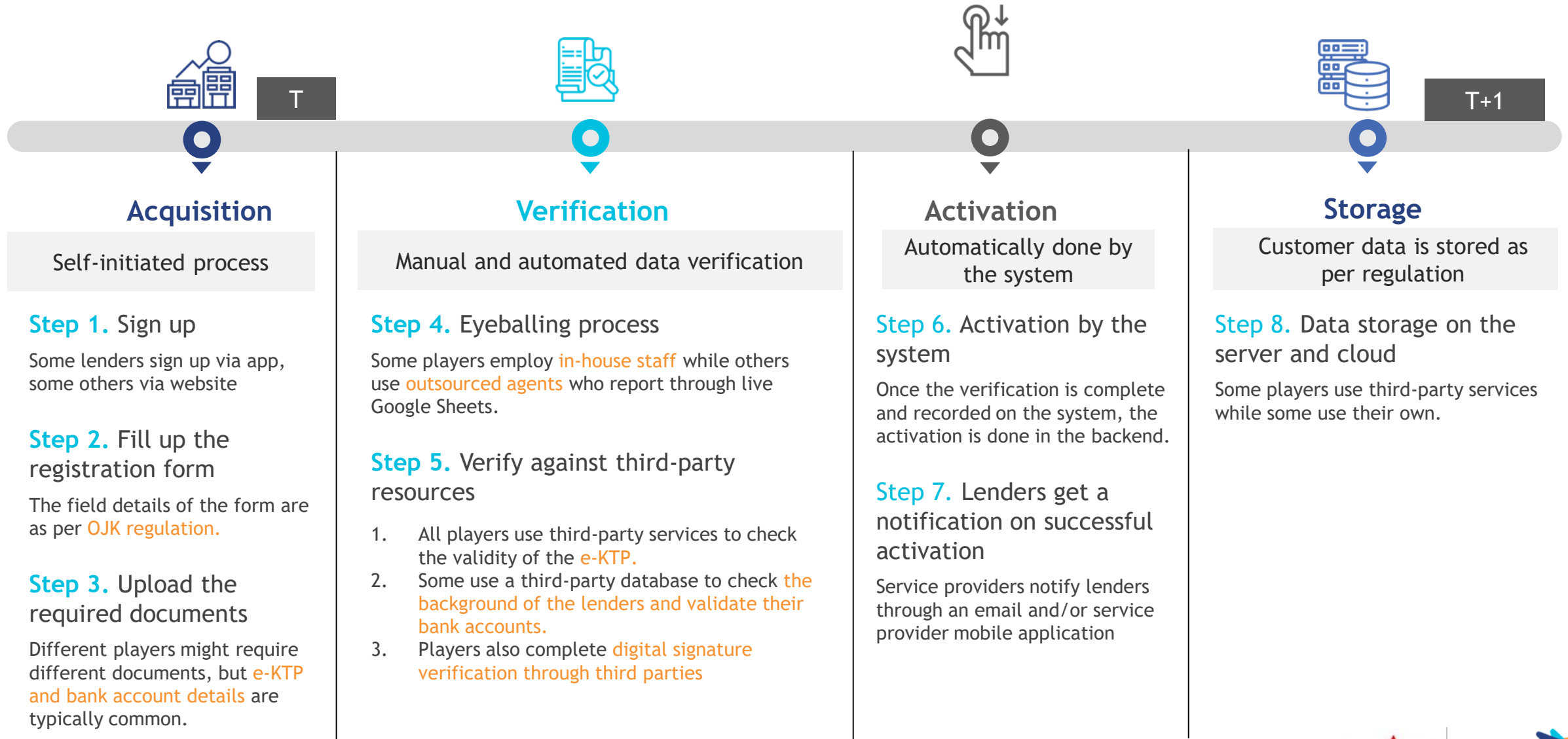
Details of existing onboarding processes for borrowers and lenders

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Borrowers on P2P platforms are acquired through multiple channel and require a valid NIK number to begin on boarding process



P2P players use both automated and manual KYC processes during which lenders must provide a valid e-KTP and bank account details



The KYC process is handled by in-house teams or outsourced to service providers and the productivity varies depending on the type of P2P lender



Institutional lending player 1		Retail lending player 1		Retail lending player 2	
Teams involved (Team size)	Avg applications per day	Teams involved (Team size)	Avg applications per day	Teams involved (Team size)	Avg applications per day
Self-initiated process	20-30			Self-initiated process	500-700
Self-initiated process	27	Self-initiated process	4,000 - 5,000	Self-initiated process through e-commerce partner	2,400
Outsourced to service provider (SP) and in-house customer service (2)				In-house quality assurance (1), customer service (2), marketing (80), and outsourced SP	
Outsourced SP and in-house credit risk team (15)	300	Outsourced to SP and in-house AI application		56% rejected due to blurry or invalid KTP	
60% rejected due to low credit score		20-25% rejected due to low credit score		Outsourced quality assurance (1)	
				20% rejected due to blurry KTP, invalid social profile account, or duplicate account	
Outsourced to service provider for digital signature		Outsourced to SP for digital signature and the Operations team for exception handling		Partnership with banks for virtual account opening	
Outsourced to SP for digital signature and credit bureau		22-30% cases for exception handling due to delayed response			

Lenders Borrowers



Challenges in the existing KYC processes

The dependence on just one source of identification data for verification creates major challenges for the service providers



Key issues in individual KYC (customers, lenders, and borrowers)

Limited data for verification	Errors require manual interventions	Activities that increase cost
<p>Dependence on customer input and photographed KTP card for identity data</p> <p>Other permissible IDs like passport and driver's license do not have a source for authentication</p>	<p>30-60% rejections* because of blurry images due to the poor quality of camera or photo</p> <p>Necessary to double-check manually to ensure the KTP has not been tampered with</p>	<p>Increase in staff costs and time to deal with exceptions by conducting video calls or physical checks</p> <p>Third-party KYC verifications range from IDR 21,500 - 33,000 (USD 1.5-2.3) per query</p>

Key issues in merchant (business entity) KYC

Multiple NMID and QRIS	Bank account verification	Business verification
<p>Different QRIS and NMID issued for the same merchant by PTEN. PTEN uses the same name of the merchant as the differentiator. If there is a slight difference in the name, a different QR code will be issued.</p>	<p>Most players do not verify bank account details. Some use the services of a switching agent to verify and match the name.</p>	<p>Currently, no standards are set for business verification. The data points checked across players are different.</p>

*Source: Stakeholder interviews

Banks involved in the G2P mandate face a different set of challenges when onboarding beneficiaries as well as managing agents that serve beneficiaries

Several challenges arise in the process of onboarding and socializing G2P beneficiaries. These processes increase the cost for the bank since a large number of staff is required



Errors in beneficiary data: The bank may receive incomplete or duplicate data (beneficiary already having a bank account) from the Ministry leading to delays and increase in costs.



Limited quota for verification: The allocated quota for Dukcapil verification includes the quota for other bank products as well. When the large G2P mandates have to be processed, the quota requirements lead to delays in account opening and one batch of G2P mandate may take days to complete. It also affects identity verification processes for other products and services



Cost of staff involved in socialization incurred by the bank: Due to additional responsibilities for the staff involved in the socialization process, the bank needs to recruit and train more staff in some remote areas and thus incurs additional staff costs.

In addition to this, the bank also has to bear the cost of agent acquisition, especially in areas where they do not have branches and must pay high rates to third-party acquirers.



Costing of the existing KYC processes

Disclaimer: Costs have been rounded off to the nearest 1,000's and efforts have been made to provide a range where applicable. However, it may not reflect the exact cost for all service providers in the market.

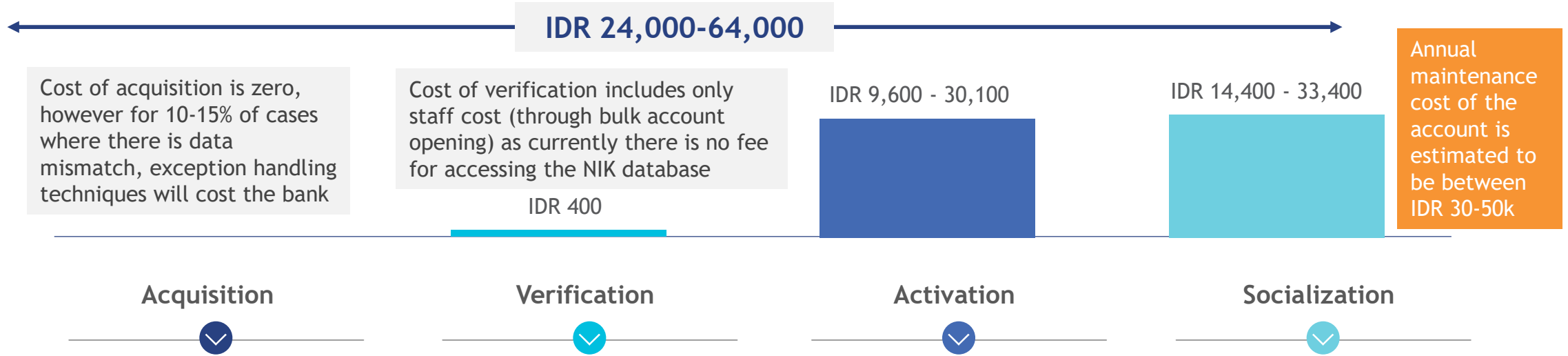
Banks

1. Social assistance program delivery (G2P)
2. Agent (Laku Pandai) assisted customer onboarding
3. Agent onboarding



The highest amount is spent on the socialization of beneficiaries and disbursement of kits during beneficiary onboarding

Costs incurred per G2P beneficiary throughout the process



Costing details	Particulars	Amount	Particulars	Amount	Particulars	Amount	Particulars	Amount
	Beneficiary data shared by the government stakeholder (MoSA)		Verification cost	N/A	Staff costs	6,000-8,000	Staff costs	12,400
			Staff costs	400	Printing costs*	2,750-21,300	Marketing and communication	2,000-21,000
					Courier costs	800		
			Total	IDR 400	Total	IDR 9,600-30,100	Total	IDR 14,400-33,400

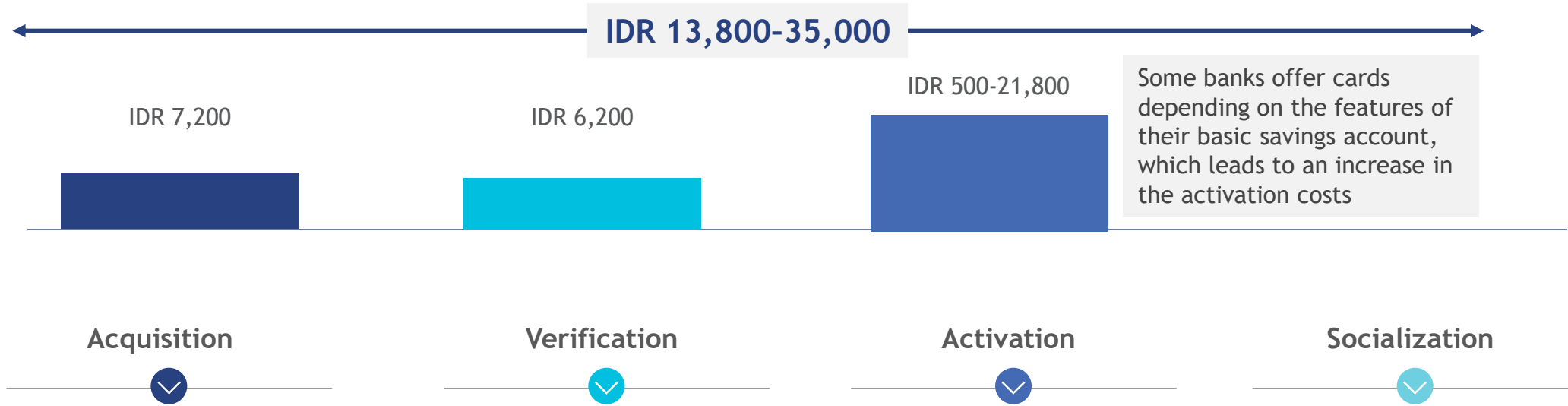
Note: Staff costs calculated as per time taken to complete process and average salary depending on team locations

Costs based on interviews with two Himbara banks

*Card costs vary depending on if there is a chip or magnetic strip

The highest amount is spent on the verification of basic savings account holders

Costs incurred per BSA customer throughout the process

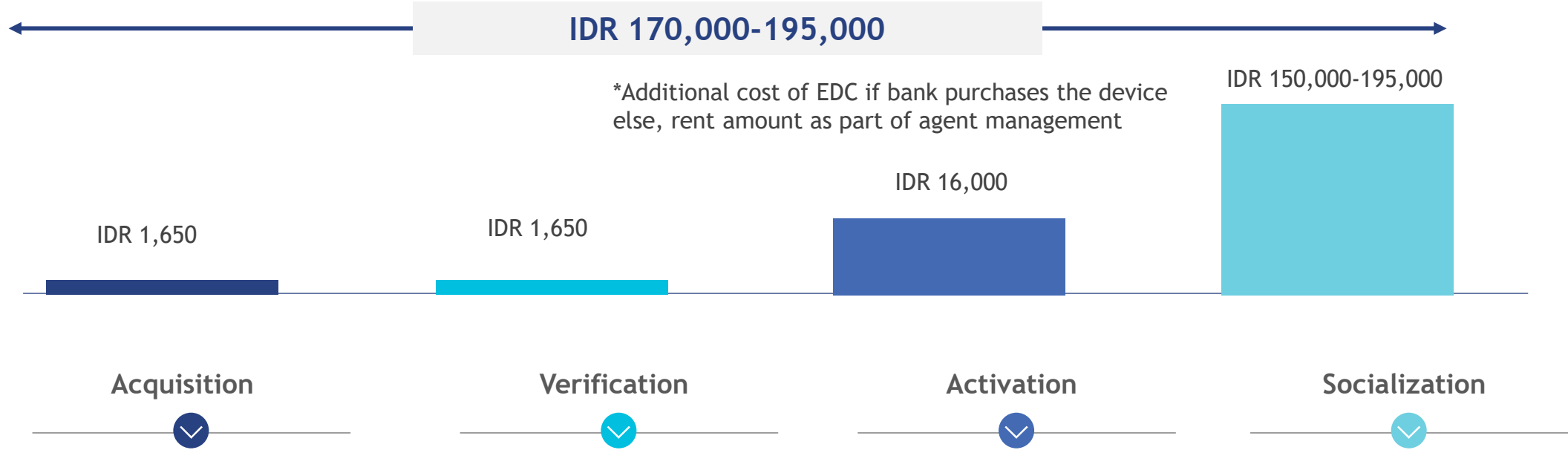


Costing details	Particulars	Amount	Particulars	Amount	Particulars	Amount	Particulars	Amount
	Application form	500	Staff costs (face-to-face verification)	6,200	Welcome letter	500	Annual maintenance cost is estimated to be between IDR 30-50k	
	Staff costs	1,650			Printing costs for cards*	2,750-21,300		
	Agent commission	4,000-5,000						
	Total	IDR 7,200	Total	IDR 6,200	Total	IDR 500-21,800		

Note: Staff costs are calculated as per the time taken to complete the process and the average salary depending on the team locations

*Card costs varies depending on type of card and is optional

The cost of agent acquisition varies across different channels of acquisition



Costing details	Particulars	Amount	Particulars	Amount	Particulars	Amount	Particulars	Amount
	Staff costs	1,650	Staff costs	1,650	Courier charges for deploying EDC machines	16,000	Training cost	IDR 100,000-125,000
					EDC machines*	3,000,000	Marketing material	IDR 50,000-70,000
							Agent support	TBD
Total	IDR 1,650	Total	IDR 6,186	Total	IDR 16,000	Total	IDR 150,000-195,000	

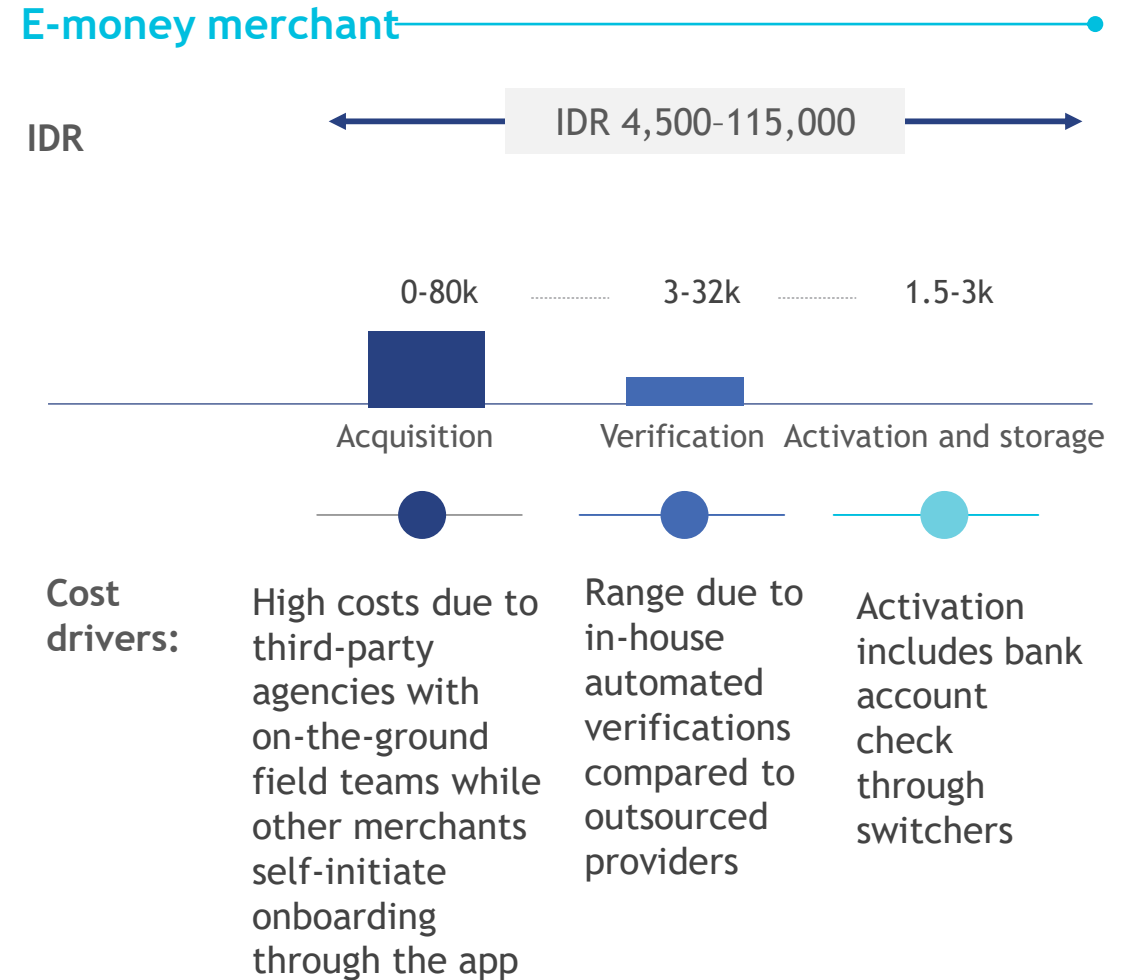
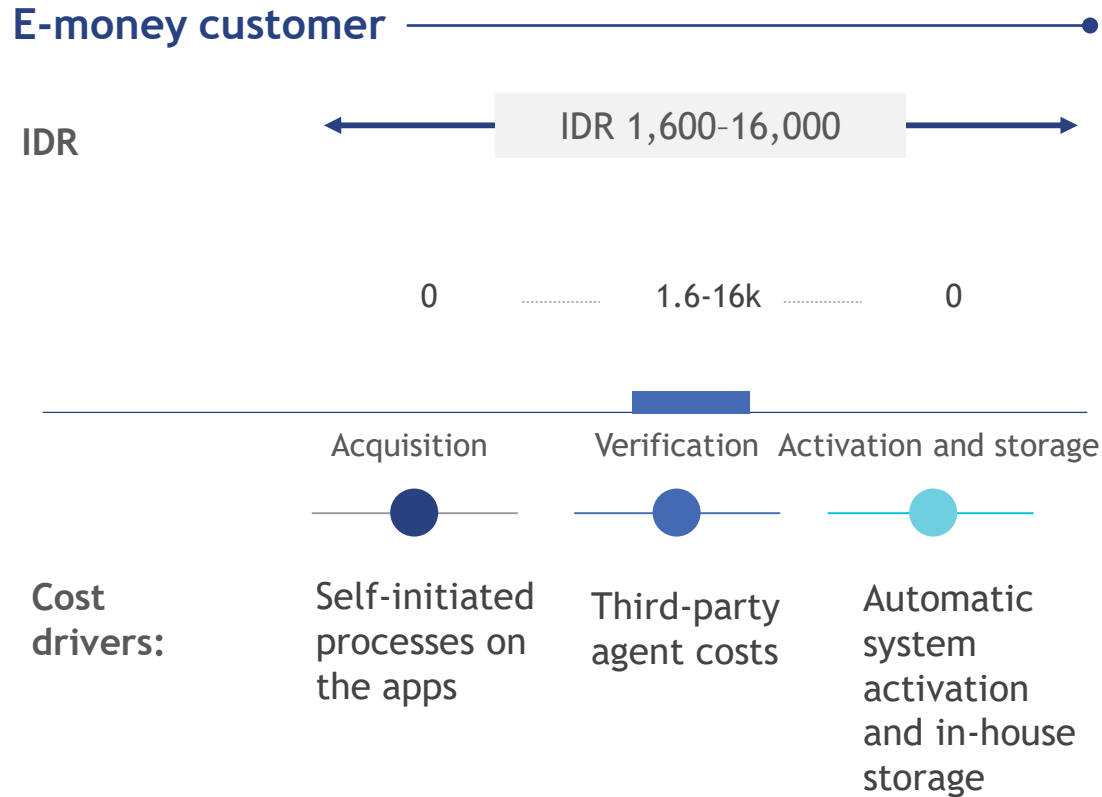
Note: Staff costs calculated as per time taken to complete process and average salary depending on team locations

FinTechs

1. Customer and merchant onboarding for e-money players
2. Lender and borrower onboarding for P2P players

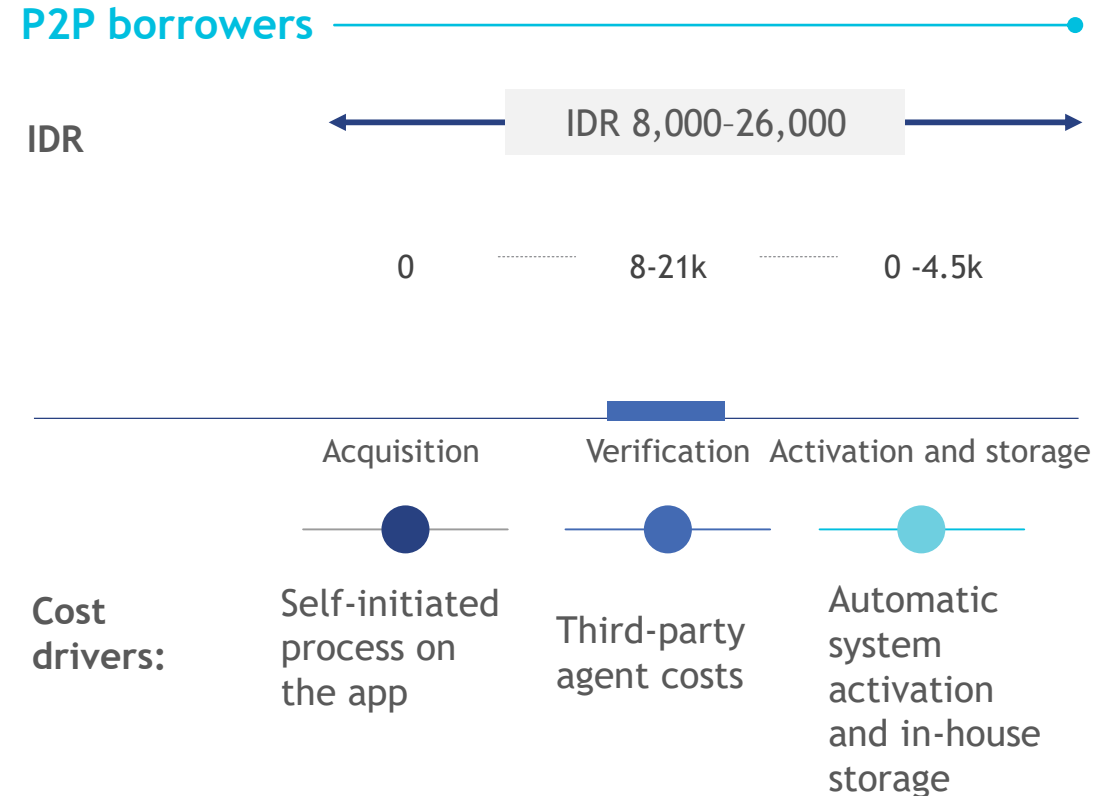
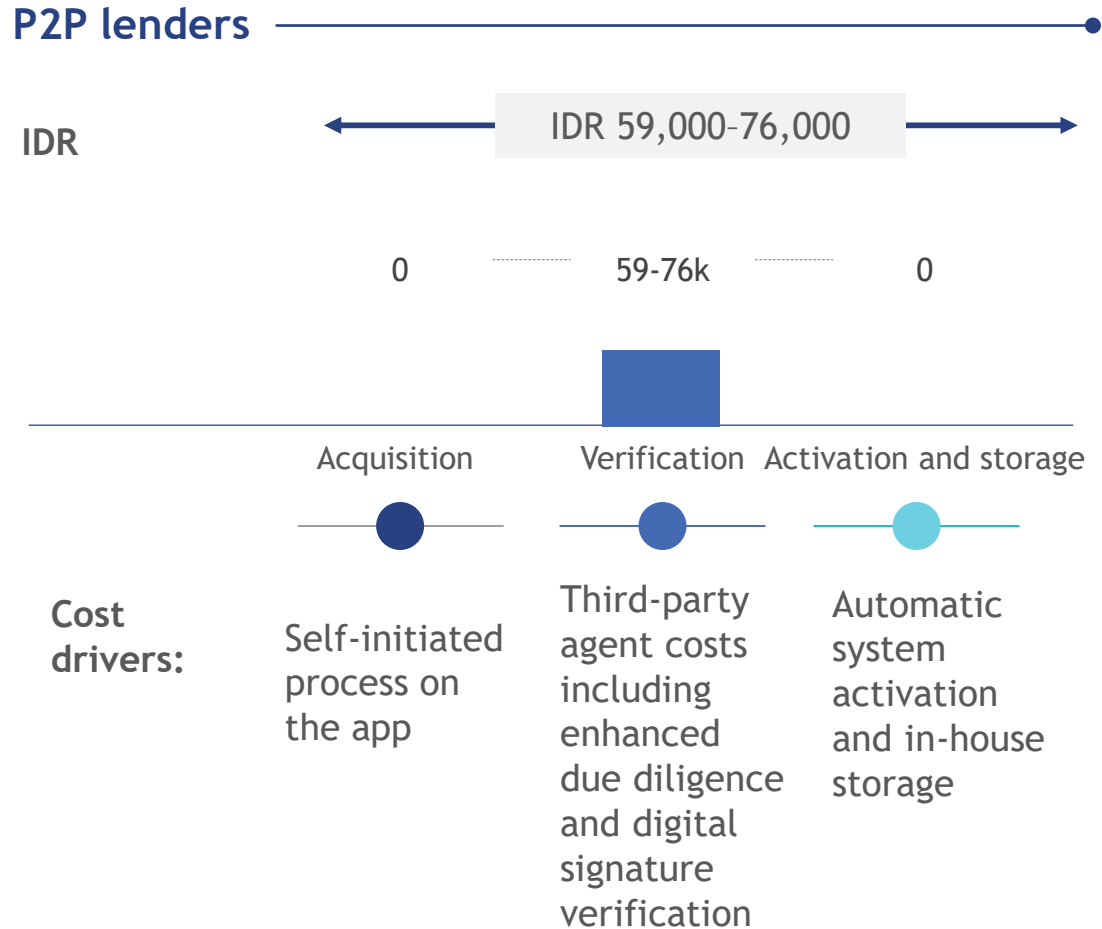


While verification contributes significantly to the overall costs for onboarding e-money customers, merchant acquisition can be a substantial cost if third-party acquirers are used



Costing estimates do not include digital marketing costs

Verification is the highest contributor to the operational costs of onboarding a customer to a P2P platform



Costing estimates do not include digital marketing costs

Strategic considerations for implementing e-KYC



Key strategic considerations to implement digital identity and e-KYC services in Indonesia

1



Policy

Should e-KYC and digital identity services using the Dukcapil infrastructure be a public good or will the private sector play a role in providing such services?

3



Regulation

Would digital onboarding require any sort of legal or regulatory changes from OJK, BI, Dukcapil, or any other relevant government institution?

2



Infrastructure

Is the Dukcapil infrastructure ready to conduct authentication and e-KYC? What infrastructure-level changes or modifications and capacity enhancements will Dukcapil need to make?

4



Implementation

Are banks and FinTechs internally ready with systems to do e-KYC? What system modifications will they need to do digital onboarding (application, devices, connection to Dukcapil)?

Annexes



Annex 1:

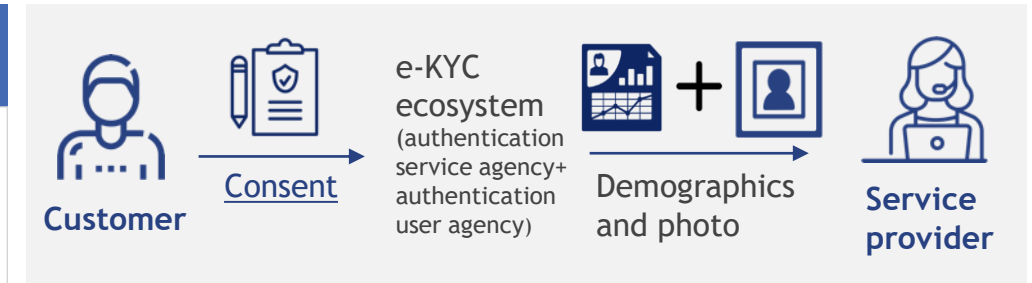
Experience of other countries in implementing of digital identity and e-KYC service

- India
- Estonia
- Pakistan
- Singapore

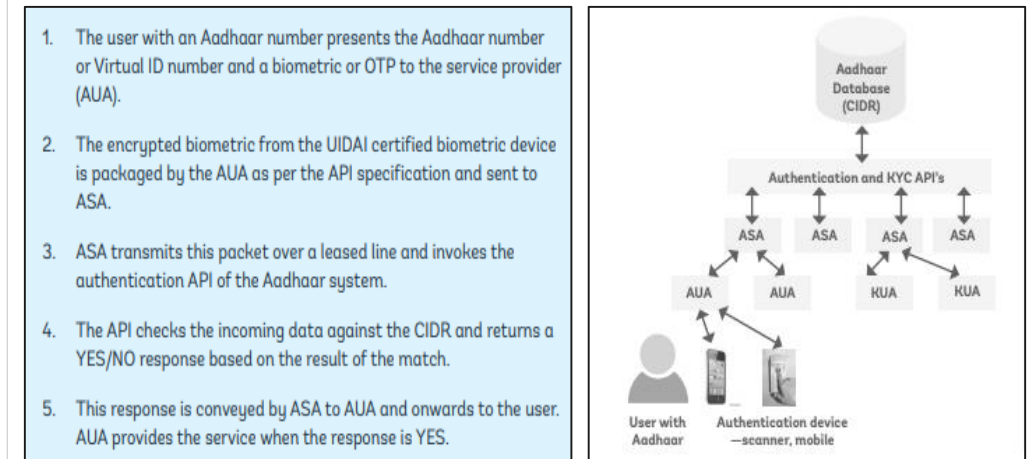
The Unique Identification Authority of India (UIDAI) has made e-KYC and authentication services available in India by utilizing the *Aadhaar* ID program. It provides a unique biometric identifier to more than 1.2 billion people

Account opening	Customer due diligence	Transaction authentication
<ul style="list-style-type: none"> eKYC service shares demographic data and the photograph of the user with the service provider when the user provides consent. This enables the onboarding of users for services, such as opening bank accounts, getting a SIM card, etc. UIDAI has open APIs to allow service providers in the public and private sector to authenticate users. The use of <i>Aadhaar</i>-enabled e-KYC for registration led to an increase in financial accounts from 48 million in 2017 to 138 million in 2018. 	<ul style="list-style-type: none"> CDD data is shared with the reporting entity in real time. Furthermore, the KYC data is released directly to service providers only upon the consent of the customer. The financial entities using eKYC and <i>Aadhaar</i> authentication can save up to USD 3 per KYC. Paytm, a payments application in India, used <i>Aadhaar</i> to register more than 6 million offline merchants. The onboarding process took less than three minutes on average. 	<ul style="list-style-type: none"> An OTP with a limited time validity is sent to the mobile number, e-mail address, or both of the <i>Aadhaar</i> number holder registered with the Authority. The <i>Aadhaar</i> number holder provides this OTP along with his <i>Aadhaar</i> number during authentication, which is then matched with the OTP generated by the Authority. Fingerprint-based or iris-based authentication or other biometric modalities are based on biometric information stored in the CIDR.

CIDR- Central Identities Data Repository
<https://rbidocs.rbi.org.in/rdocs/notification/PDFs/NOTI190B865EC9E06464105A4A9318119A7455B.PDF>



The customer onboarding process for financial services

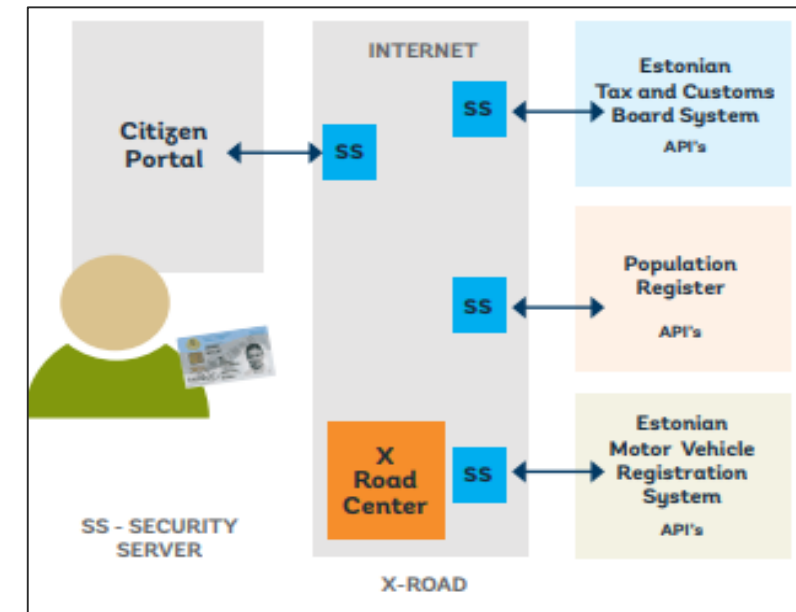


Costs for e-KYC: INR 20 (~USD 0.28) per request
Cost for authentication service: INR 0.5 per request (~USD 0.01)

Jio, an Indian telecom provider, onboarded around 160 million new customers in less than 18 months using e-KYC, enabled by India's national digital ID system.

The Financial and Banking sector in Estonia embraced the use of digital IDs. Customers can open bank accounts, access services, conduct transactions, and affix their digital signatures using just their digital ID. Today, over 99% of all banking transactions in the country are carried out online

Account opening	Customer due diligence	Transaction authentication
<ul style="list-style-type: none"> Opening a bank account online is possible using e-ID or e-Residency card, a video interview recording, and facial recognition technology. Estonia ID card is a cryptographically secure digital identity card powered by a blockchain-like infrastructure on the backend. It allows an Estonian to access public services, financial services, and medical and emergency services. People can also pay taxes online, e-vote, provide digital signatures, etc. 	<ul style="list-style-type: none"> The eID provides full legal status for any interaction in Estonia that requires identity confirmation, such as e-commerce, electronic banking, and signing contracts. Estonian residents willingly allow government entities and service providers to use their digital identity information in exchange for trusted and high-quality services. 	<ul style="list-style-type: none"> To identify the cardholder, the terminals deployed in practice read the publicly readable personal data file that resides on the chip of the Estonian ID card. To read the records, the terminal has to send several Application Protocol Data Unit (APDU) commands to the smart card and read the responses. To identify the cardholder, the personal ID code is the best option as it does not change during the cardholder's lifetime.

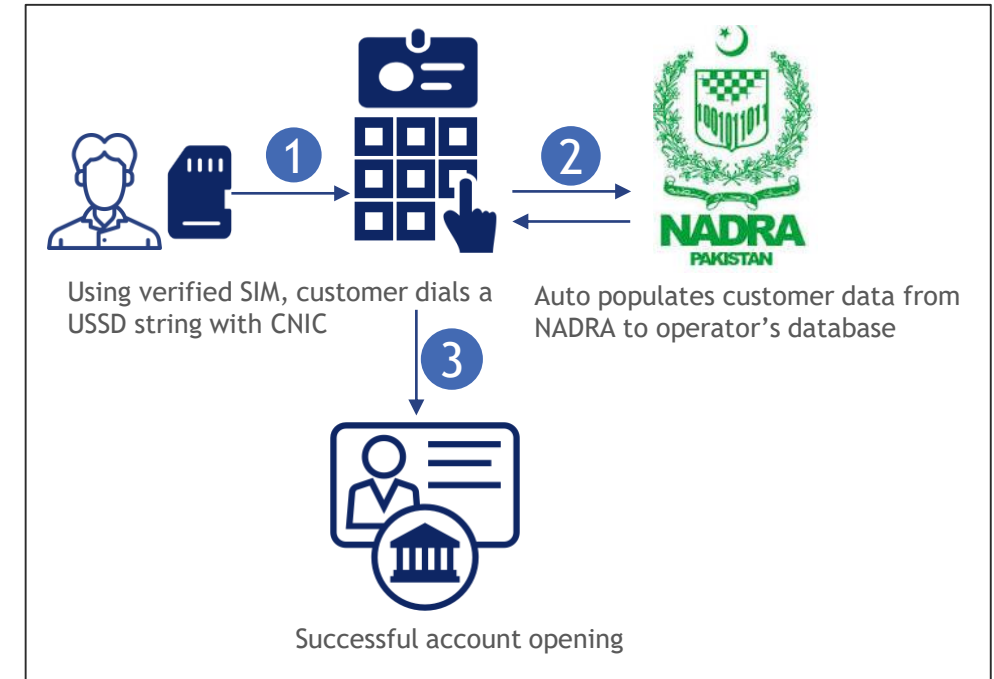


Data exchange platform for e-Estonia

- Through a key tool named “X-Road,” all decentralized components of the system are linked together and can operate in harmony, regardless of what platform is used. These components include various databases and registers in both the public and private sector.
- Any institution can use the public key infrastructure.

E-KYC in Pakistan utilizes the biometric ID system managed by the National Database & Registration Authority (NADRA). It provides authentication and verification services to several public and private agencies

Account opening	Customer due diligence	Transaction authentication
<ul style="list-style-type: none"> Customers with a verified SIM dial a USSD string with their CNIC number. A backend system sends the Computerized National Identity Card (CNIC) number to NADRA to fetch customer data and populates all the data directly from NADRA servers into the operator's database. Once this is completed, an account is opened. The national ID cards allowed opening of bank accounts and reliable enforcement of transaction limits, which enabled the growth of branchless banking agents 	<ul style="list-style-type: none"> NADRA data is used to verify the identity of individuals for both bank account opening and mandatory mobile SIM card registration. NADRA provides an online verification system where, for a fee, FSPs can verify the identity of a customer. 	<ul style="list-style-type: none"> NADRA has facilitated different stakeholders like banks, mobile operators, and other companies through biometric verification. This facility includes the following: <ul style="list-style-type: none"> Secure verification service for third-party service providers Integration with telcos, banks, e-Sahulat, security companies, etc. Real-time fingerprint verification



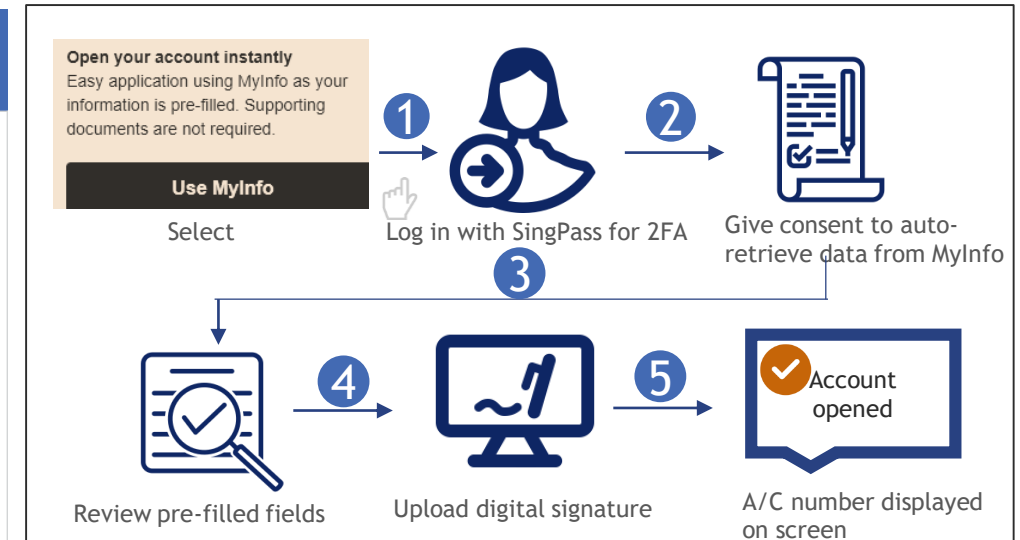
Account opening process using NADRA's CNIC

NADRA has developed its own financial service solutions designed to provide the following services:

- Utility bill payment or collection
- Billing gateway
- Mobile banking
- Secure remittance platforms
- Electronic point of sales solutions

Singapore Personal Access or SingPass is an authentication system for citizens to transact online with the government. MyInfo, the government-backed digital vault, consolidates the personal data of residents and shares it with the government and private agencies on user request

Account opening	Customer due diligence	Transaction authentication
<ul style="list-style-type: none"> Logging in using their SingPass, customers consent to the bank using their My Info profile to set up a new account. An online account application form is then pre-filled with the customer's details so they do not need to key in details or submit any additional documentation to banking agents. 	<ul style="list-style-type: none"> Private firms are required to register their systems with "MyInfo." With the digitized KYC process, customers get authenticated real-time using electronic means, and the approval for successful account applications is granted instantly. 	<ul style="list-style-type: none"> SingPass uses 2-Factor Authentication (2FA) as the customers are required to log in with their SingPass number. It takes less than five minutes to open an account through the bank's website. Customers do not need to visit a bank branch or provide documents.



Digital account opening process using SingPass

SingPass Mobile can be used as an alternative two-factor authentication (2FA) method to log in to government digital services. With **SingPass Mobile**, users can log in more easily using fingerprints or a 6-digit passcode.

- It is a easy and secure gateway to hundreds of government digital services and some from private sectors.
- It can be used to check the balance of CPF (pension fund), file tax returns, view personal information, and receive notification from government agencies.

<https://www.youtube.com/watch?v=0pYtU2kG368/>
<https://www.singpass.gov.sg/myinfo/intro>

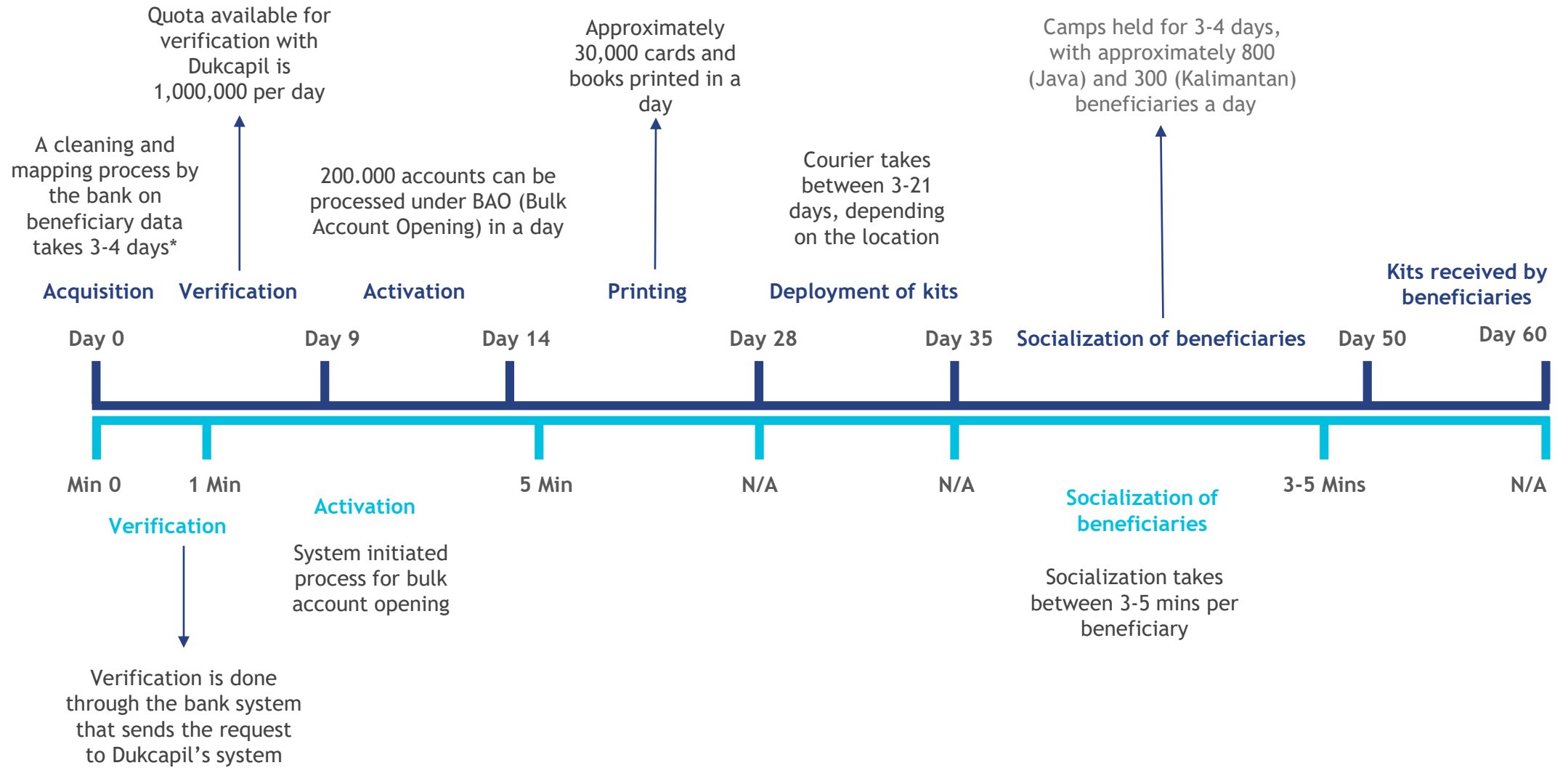
Annex 2:

Additional details and timelines for the customer onboarding process

- BSA account opening for social assistance program delivery
- BSA account opening at an agent outlet
- E-money customer and merchant onboarding
- Borrowers and lenders onboarding on P2P platforms

Based on the agreement with MoSA, the overall process should be completed within two months

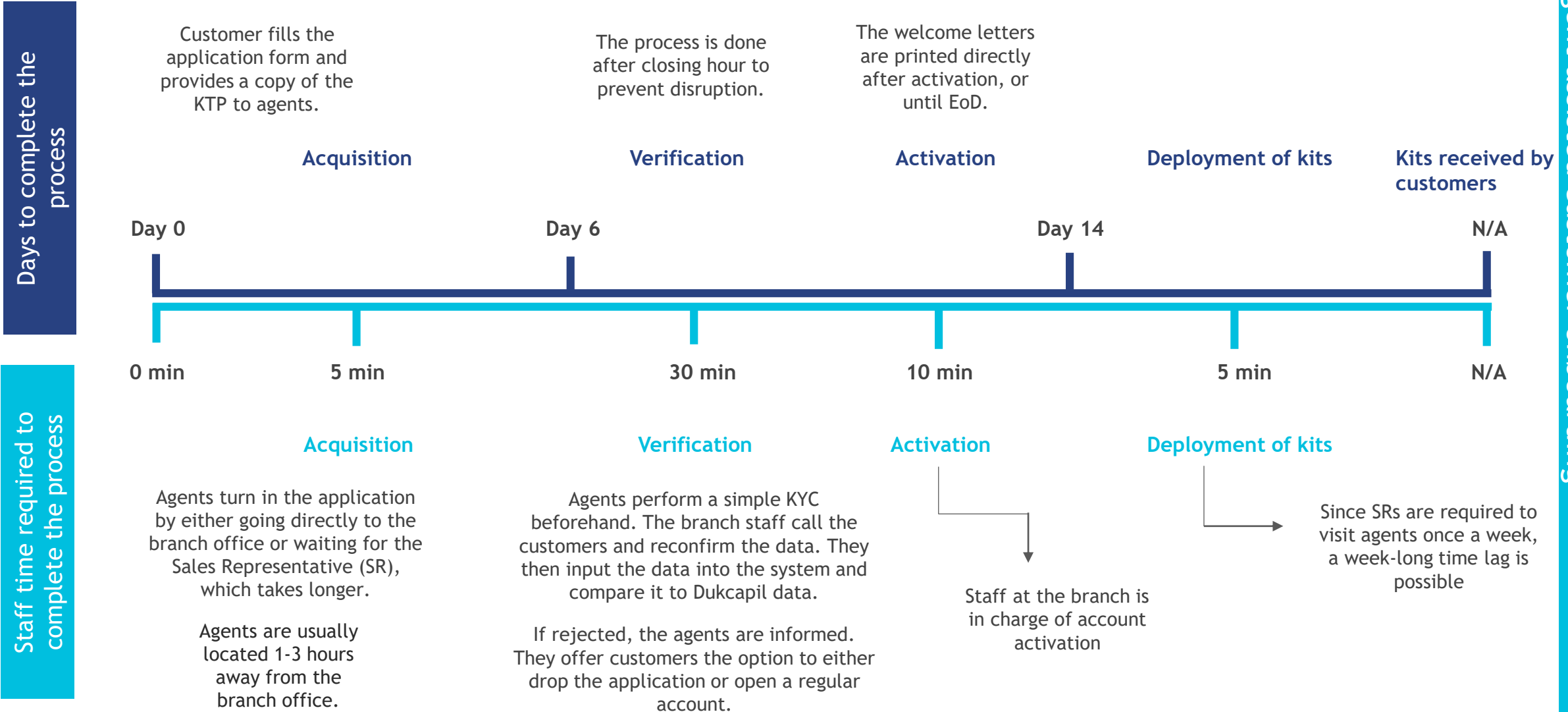
Days to complete the process



Staff time required to complete the process

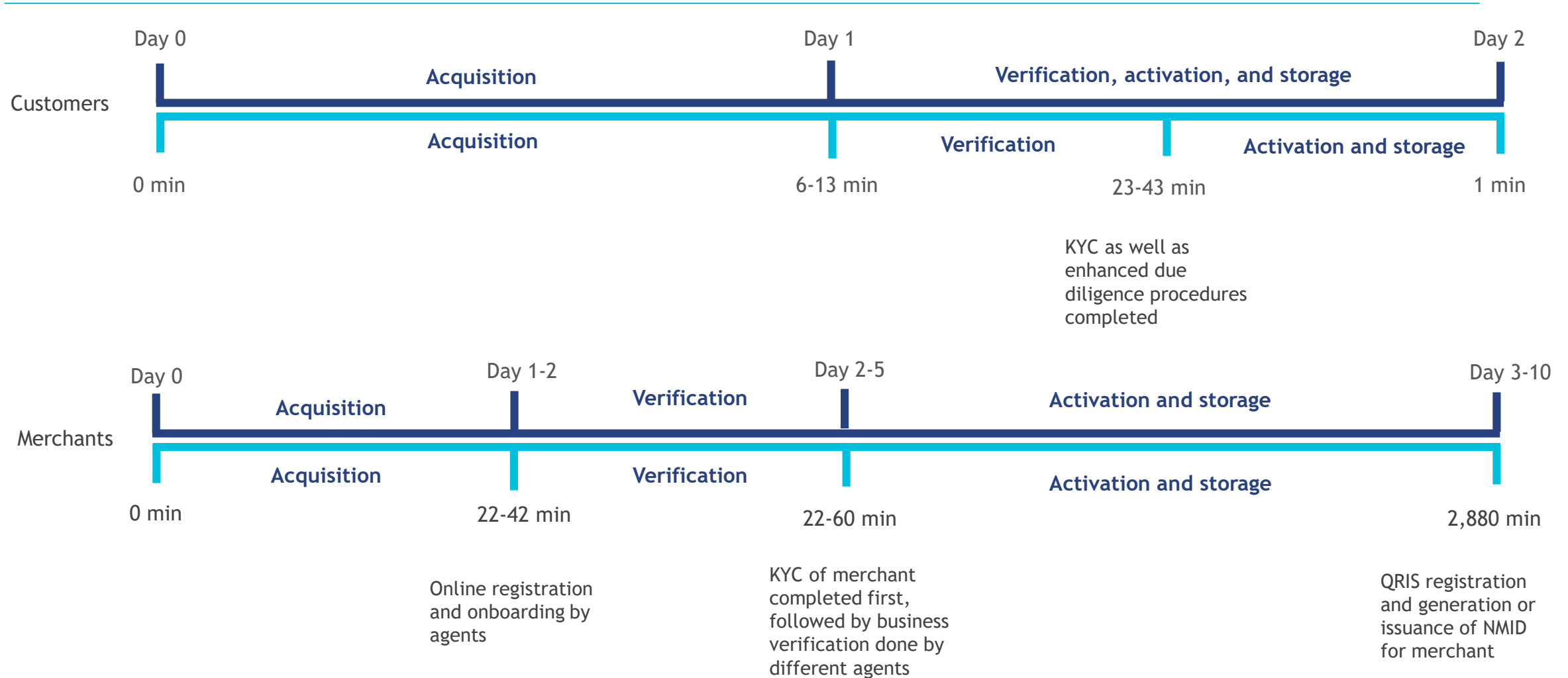
*The number of accounts cleansed per day varies with the bank. A maximum of 400,000 accounts are processed each day

Account activation usually takes up to two weeks as account opening forms are sent in batches from the agents to the associated branch



Activation and setting up of accounts for merchants consumes the longest time on E-money platforms

E-money players



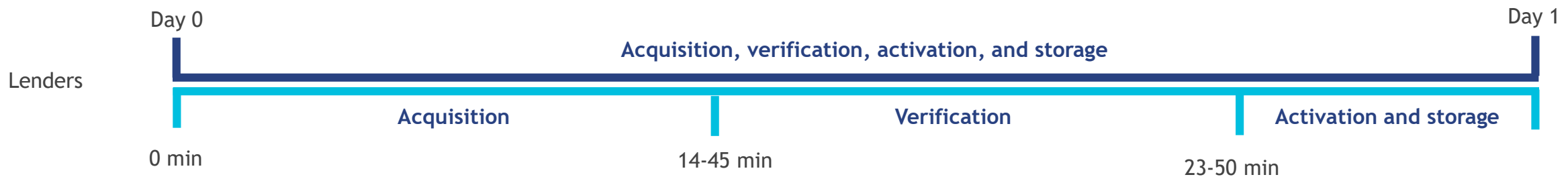
Whereas the entire process is fairly quick for P2P players and is usually completed within a day

P2P players



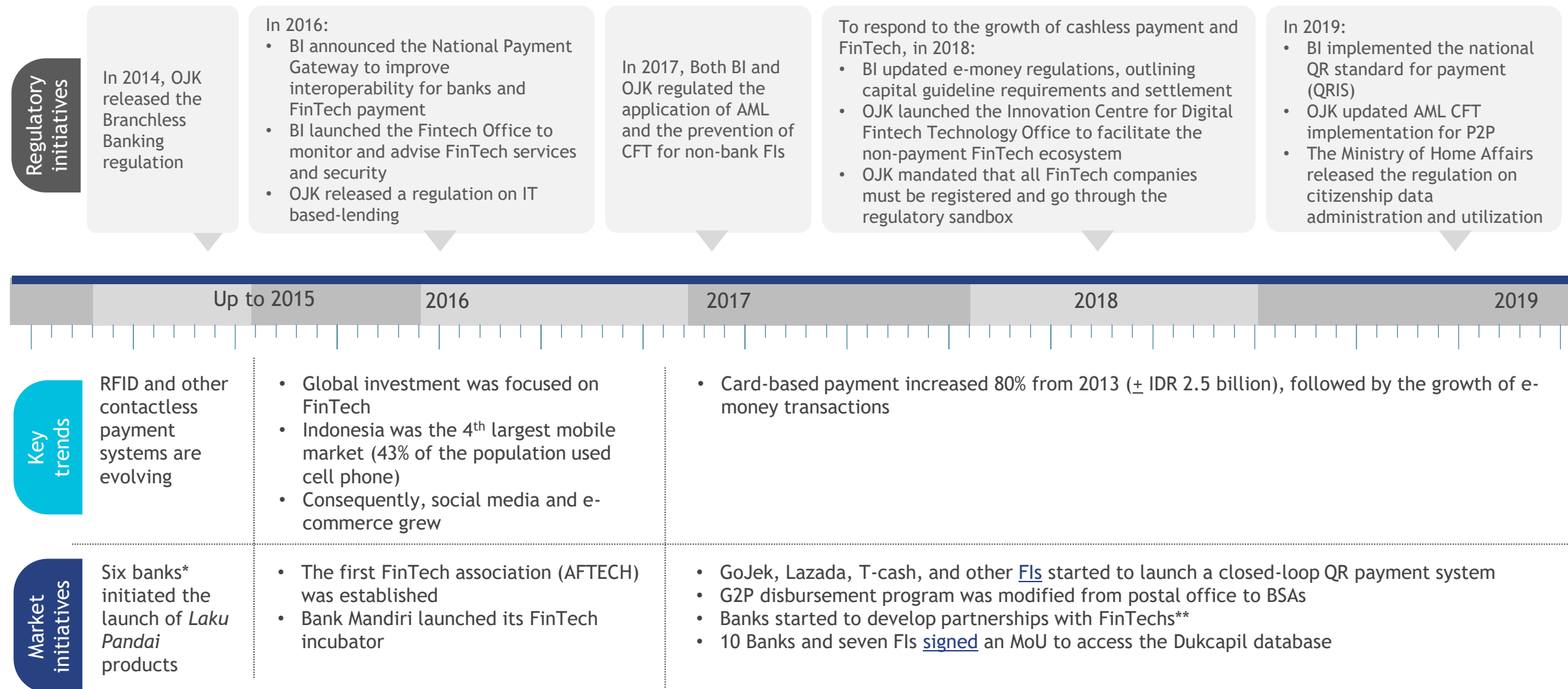
Online registration on the application or website

Credit rating of borrowers completed, simultaneously increasing the timeline



Slight increase in time due to digital signature verification

Timeline of regulations to promote digital financial inclusion and initiatives to help banks and FinTechs innovate and grow



*The six banks include Mandiri, BRI, BNI, BTN, BTPN, and BCA.

**Partnership examples: Bank Mandiri-Cashlez/Amartha, Investree-Danamon)

Annex 4:

Others

- Key assumptions for estimating economic savings of implementing e-KYC
- Comparison of different technologies for biometric authentication
- International standards for user authentication services

Key assumptions for estimating economic savings from implementation of e-KYC services

Data points used in the model from the study	Value (assumptions)
Average cost of the current process (including customer, merchants, borrowers, and lenders) a) E-money b) P2P	IDR 24,000 (USD 1.62) IDR 48,500 (USD 3.28)
Assumed cost of e-KYC through Dukcapil for one application	IDR 5,000-7000 (USD 0.34-0.47)
Current administrative costs	IDR 8,000
Assumed savings in administrative cost	<u>50%</u>

Data points used in the model	Value
Current number of customers: a) E-money b) P2P	125 million 16.4 million
Growth rate for the e-money sector Assumed mean revert rate	<u>15%</u> for 5 years 5%
Growth rate for the P2P sector Assumed mean revert rate	10% for 5 years 2%
Population growth	1.01%
Interest-free rate used for present value calculations (across all years)	6.73%

Comparison of different technologies for biometric authentication (1/2)

Parameters	Fingerprint authentication	Iris recognition	Facial recognition
Engagement	Contact-based	Contactless	Contactless
Accuracy	Moderate	High	Low
Performance	High	High	Moderate
1. False acceptance rate (unauthorized people are accepted incorrectly)	Low (<u>0.01%</u>)	Lowest (<u>0.0001%</u>)	High (<u>0.2%</u>)
2. False rejection rate (authorized people are rejected incorrectly)	High (2-3% for one finger, <u>0.09%</u> for 10 fingers) (Age can affect results)	Low (<u>0.0%</u>) (Possible in bright sunlight/subject wearing glasses or lenses)	Moderate (Less than 0.1%) (<u>Different rates for different demographic groups</u>)*
Cost	Relatively Inexpensive	Expensive	Relatively Inexpensive
Usability	Easy	Moderate	Easy
Scalability (depending on the tech and type of matching)	High (approximately a billion matches per second)	High (matching rate of approximately 200,000 templates per second)	Low
Security	Low	High	Moderate
Technology challenges	Struggles to capture damaged prints	Requires highly specific positioning of the subject	Variable capture conditions
Resistance to circumvention	Low (Easy to spoof)	High (Very difficult to spoof)	Moderate (Easy to spoof)

Sources: <https://tinyurl.com/y5wtm3to> ; [Comprehensive survey on various biometric systems](#), [Research India publications](#), [Technology landscape for digital infrastructure](#), [World Bank](#)

*Surgery/ age/ etc. can affect results

Comparison of different technologies for biometric authentication (2/2)

Fingerprint authentication	Iris recognition	Facial recognition
<p>Stability Not universally inclusive: Gives unreadable results for people working in agriculture, manual labor, as well as the elderly and infants</p>	<p>Affordability Iris-capture hardware and software typically costs more than the one used for fingerprint authentication</p>	<p>Performance Satisfactory performance only under controlled scenarios. Performance degrades with aging and poor illumination</p>
<p>Adoption Contact-based fingerprint capture sensors are unhygienic and this perception could limit the willingness to use</p>	<p>Adoption Not as user friendly as fingerprint authentication. Some iris-capture devices require highly-specific positioning of the subject</p>	<p>Security Technology not immune to circumvention, risky in unsupervised environments</p>
<p>Security Technology not immune to circumvention</p>		

Sources: <https://tinyurl.com/y5wtm3to> ; [Comprehensive survey on various biometric systems](#), [Research India publications](#), [Technology landscape for digital infrastructure](#), [World Bank](#)

*Surgery/ age/ etc. can affect results

International standards for user authentication services

There should be harmonization between regulations on CDD as mandated by regulators for different categories of financial accounts, including regular bank accounts, basic savings accounts, e-money accounts (registered and non-registered), insurance products, and capital market accounts. The CDD regulations should take into account the principle of proportionality while defining levels of assurances for authentication procedures.

The following two are widely accepted standards that could form the base for all regulations around user authentication:

ISO/IEC 29115

The future international standard [ISO/IEC 29115 \(Entity Authentication Assurance Framework\)](#) provides a framework to manage user authentication guarantees. It establishes four levels of assurance (LoAs) for entities, stipulating the criteria and guidelines for each of the defined levels.

Regulatory bodies in Indonesia should collectively define the level of assurance required for different services or products and standardize the requirements for the authentication of customer identity.

The framework for managing entity authentication assurance in a given context:

- Specifies four levels of entity authentication assurance;
- Specifies the criteria and guidelines to achieve each of the four levels of entity authentication assurance;
- Provides guidance for mapping other authentication assurance programs to the four LoAs;
- Provides guidance for exchanging the results of authentication based on the four LoAs;
- Provides guidance concerning controls that should be used to mitigate authentication threats.

NIST SP 800-63

[NIST SP 800-63 \(Electronic Authentication Guideline\)](#) establishes technical guidelines to implement authentication mechanisms for government and electronic commerce. While these recommendations are specifically for the US, they are broadly applicable to any environment that requires the authentication of entities and users.

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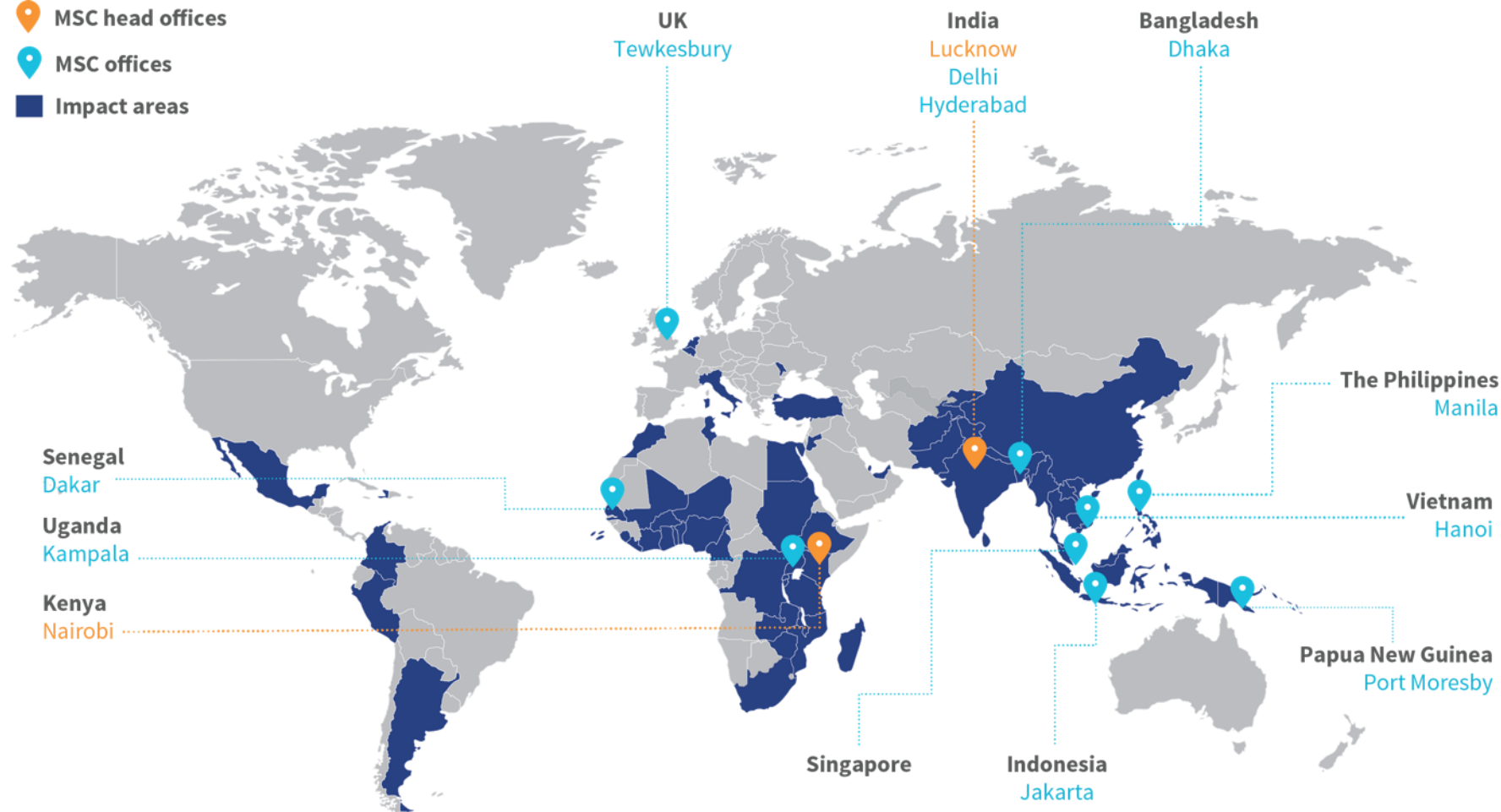
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